

**JACKSONVILLE  
TRANSPORTATION  
AUTHORITY**

**Basic  
Financial Statements and  
Supplemental  
Information**

**September 30, 2021**

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## INDEPENDENT AUDITOR'S REPORT

To the Board Members  
Jacksonville Transportation Authority  
Jacksonville, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Jacksonville Transportation Authority (the "Authority"), a discrete component unit of the City of Jacksonville, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Authority, as of September 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison information, and the other post-employment benefits and pension schedules as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The Schedule of Expenditures of Federal Awards and State Financial Assistance, is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, *Rules of the Auditor General*, and is not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards and State Financial Assistance, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and State Financial Assistance is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2022 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

March 31, 2022  
Melbourne, Florida

*Berman Hopkins Wright & LaHam*  
*CPAs and Associates, LLP*

## **Jacksonville Transportation Authority**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**

**September 30, 2021**

This discussion and analysis is designed to provide insight into the Jacksonville Transportation Authority's (the "JTA" or the "Authority") annual financial report by discussing significant financial issues and changes in financial position based on currently known facts in order to better explain material changes in the Authority's financial position and performance during the Fiscal Year ended September 30, 2021 as compared to September 30, 2020.

The information contained herein is designed to assist the reader in assessing the Authority's financial position. We encourage readers to consider the information contained in this discussion in conjunction with all of the other sections of the Authority's financial statements.

#### **Financial Highlights**

The financial highlights section will serve as background in understanding the more detailed explanations that follow:

- The Authority's total net position of combined governmental and business type activities on the Statement of Net Position was \$337.2 million, which consisted of net investment in capital assets of \$293.1 million and an unrestricted net position of \$44.0 million.
- The Authority's spending in federal and state expenditures in FY21 supports the Authority's mission to improve Northeast Florida's economy, environment and quality of life by providing safe, reliable, efficient and sustainable multimodal transportation services and facilities. The spending was primarily attributable to the following initiatives:
  - Investments in various Bus Rapid Transit (BRT) corridors, including CNG Buses, with technology to support real-time bus arrival information, related construction and infrastructure including transit signal priority and branded (First Coast Flyer) stations.
  - Support of the Authority's fleet replacement plan with new bus purchases.
  - Continual landside and marine infrastructure improvements for the St. Johns River Ferry including vessel haul out.
  - The Authority's administrative offices and Northeast Florida's new regional mobility hub, the Jacksonville. Regional Transportation Center (JRTC).
- Total capital assets net of accumulated depreciation, including custodial projects, increased from \$420.9 million in 2020 to \$464.7 million in 2021, an increase of 10%. The increase in capital assets was primarily due to an increase in construction in progress for the Authority's previously mentioned major project initiatives.

#### **Overview of the Financial Statements**

This discussion is to introduce the Authority's basic financial statements. The basic financial statements are comprised of three components: government-wide statements, fund financial statements, and notes to the financial statements.



## **Overview of the Financial Statements (continued)**

The government-wide financial statements are the first two statements that focus on the Authority as a whole and provide both long-term and short-term information about the Authority's overall financial condition. These statements provide readers with a broad view of the Authority's finances, similar to a private sector business.

The fund financial statements are the remaining statements. They are similar to traditional governmental financial statements. These statements report on individual parts of the Authority's operations and include more detail than the government-wide statements.

### **Government-wide Financial Statements**

The government-wide statements report on the Authority as a whole using accounting rules very similar to those used by private companies. There are two government-wide statements. The first is the statement of net position, which combines and reports all of the Authority's assets and deferred outflows of resources and liabilities and deferred inflows of resources. The second is the statement of activities. It combines and reports all of the Authority's revenues and expenses regardless of when cash is paid or received. These two financial statements demonstrate how the Authority's net position has changed. Net position is the difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources and is one way of assessing the Authority's current financial condition. Increases or decreases in net position are good indicators of whether the Authority's financial health is improving or deteriorating over time. Other non-financial factors, such as changes in local economic conditions, regulations, and government legislation, are important in evaluating the Authority's overall financial condition.

The government-wide financial statements are grouped into two categories:

**Governmental activities:** Include road construction and general engineering administration.

**Business-type activities:** The Authority's Bus, Automated Skyway Express (the "ASE"), Community Transportation Coordinator (the "CTC"), and Ferry (the "Ferry") operations are classified here. In these activities, the Authority charges customers fees to cover a portion of the cost of providing these goods and services.

### **Fund Financial Statements**

The Authority's fund statements report in greater detail than the government-wide statements on the Authority's most significant funds. A fund is a group of related accounts used to exercise control over specific resources set apart for specific activities. The Authority, like other state and local governments, uses funds to ensure and demonstrate compliance with financial requirements imposed by law, bond covenants, and local administrative and legislative actions. The Authority maintains several individual governmental funds. The General Fund, Special Revenue Fund, and the Capital Projects Fund are presented separately in the governmental fund balance sheet and in the statement of revenues, expenditures, and changes in fund balances. In addition, the Authority maintains several individual proprietary funds. The Bus, Skyway (the "ASE"), Connexion (the "CTC"), and Ferry (the "Ferry") are presented separately in the proprietary fund statement of net position and in the statement of revenues, expenses, and changes in fund net position.

## **Fund Financial Statements (continued)**

All of the Authority's funds are classified in one of the following categories.

Governmental funds tell how basic governmental services were paid for in the short-term as well as what remains for near future spending. These funds account for essentially the same services as those reported as governmental activities in the government-wide statements.

Because the governmental fund view does not include the additional long-term focus of the government-wide statements, we provide additional information following the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances that explains the differences between the two views.

Proprietary funds report on business type operations such as Bus, ASE, CTC, and Ferry, where the fees typically cover a portion of the costs of operations. These statements offer both long and short-term financial information. The Authority's enterprise funds, one type of proprietary fund, are a more detailed reporting of the amounts classified as business-type activities in the government-wide statements.

## **Notes to the Financial Statements**

The notes provide additional information and explanation that is necessary for a full understanding of both the government-wide and fund statements.

## **Government-wide Financial Analysis**

Our analysis of the Authority's financial statements begins below. The statement of net position and the statement of activities, in summary format, follow. These two statements report the net position, the difference between assets and liabilities, as one way to measure financial health. Over time, increases or decreases in the Authority's net position are one indicator of whether its financial health is improving or deteriorating. However, you will need to consider other non-financial factors such as changes in economic conditions, population growth, regulation, and new government legislation.

To begin our analysis, a summary of the Authority's statement of net position is presented in Table A-1.

**Table A-1**  
**Condensed Statement of Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 125,159,615	\$ 111,045,815	\$ 35,288,192	\$ 52,513,602	\$ 160,447,807	\$ 163,559,417
Noncurrent assets	75,823,210	56,242,692	7,205,066	5,004,531	83,028,276	61,247,223
Capital assets	181,478,941	145,422,394	283,226,736	275,458,687	464,705,677	420,881,081
<b>Total assets</b>	<b>382,461,766</b>	<b>312,710,901</b>	<b>325,719,994</b>	<b>332,976,820</b>	<b>708,181,760</b>	<b>645,687,721</b>
Deferred outflows - deferred amounts for pensions	8,078,701	7,201,796	5,979,445	6,322,974	14,058,146	13,524,770
Deferred outflows of resources - hedging activities	20,524	-	2,975,734	-	2,996,258	-
<b>Total deferred outflows</b>	<b>8,099,225</b>	<b>7,201,796</b>	<b>8,955,179</b>	<b>6,322,974</b>	<b>17,054,404</b>	<b>13,524,770</b>
Current liabilities	18,144,593	11,299,892	17,914,619	75,120,384	36,059,212	86,420,276
Long-term liabilities	322,710,285	256,540,598	5,180,100	5,442,037	327,890,385	261,982,635
<b>Total liabilities</b>	<b>340,854,878</b>	<b>267,840,490</b>	<b>23,094,719</b>	<b>80,562,421</b>	<b>363,949,597</b>	<b>348,402,911</b>
Deferred inflows of resources - pension and other post-employment benefits	12,251,147	383,123	5,666,573	5,901,903	17,917,720	6,285,026
Deferred amounts for unavailable revenue	3,172,946	3,154,250	-	-	3,172,946	3,154,250
Deferred inflows of resources - hedging activities	-	-	3,040,453	464,486	3,040,453	464,486
<b>Total deferred inflows</b>	<b>15,424,093</b>	<b>3,537,373</b>	<b>8,707,026</b>	<b>6,366,389</b>	<b>24,131,119</b>	<b>9,903,762</b>
Net position:						
Net investment in capital assets	9,912,669	12,681,934	283,226,736	275,458,687	293,139,405	288,140,621
Unrestricted	24,369,351	35,852,900	19,646,692	(23,087,703)	44,016,043	12,765,197
<b>Total net position</b>	<b>\$ 34,282,020</b>	<b>\$ 48,534,834</b>	<b>\$ 302,873,428</b>	<b>\$ 252,370,984</b>	<b>\$ 337,155,448</b>	<b>\$ 300,905,818</b>

**Statement of Net Position 2021 vs. 2020**

The Authority's governmental activities show an increase of \$69.8 million, or (22.3%) in total assets from 2020. Included in governmental activities are custodial projects which represent the sum total of planning, design and construction of assets that are built for others. In FY 2021, the change in total assets is attributable to an increase in project activity including the First Coast Flyer (Bus Rapid Transit) and JTA MobilityWorks programs.

Total liabilities for governmental activities increased by \$73.0 million or 27.3%. The increase was mainly due to an increase in the Authority's revenue bonds payable of \$31.8 million for the current year due, to the 2020 Bond issue. The Deferred Pension Liability was increased by \$17.9 million while the Net pension liability was offset by an increase of \$6.5 million in the Authority's pension liability.

Total assets for the Authority's business type activities decreased by \$7.3 million or 2.2% compared to 2020. This is mainly due to a decrease in receivables related to the Federal Relief funding year over year.

Total liabilities for business type activities decreased by \$57.5 million, or 71.3%, compared to 2020, primarily due to a decrease in intercompany balances.

A condensed summary of the Authority's revenues and expenses follows in Table A-2. While the Statement of Net Position shows the change in financial position, the Statement of Activities provides answers as to the nature and source of these changes.

**Table A-2**  
**Condensed Statement of Activities**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Revenue:						
Program revenue:						
Charges for services	\$ -	\$ -	\$ 16,043,570	\$ 20,519,486	\$ 16,043,570	\$ 20,519,486
Operating grants and contributions	-	-	77,192,289	50,304,038	77,192,289	50,304,038
Capital grants and contributions	19,987,642	15,283,537	18,171,377	15,518,951	38,159,019	30,802,488
General revenue:						
Sales taxes	2,032,848	2,032,848	-	-	2,032,848	2,032,848
Intergovernmental	-	-	90,944,184	81,405,335	90,944,184	81,405,335
Investment earnings	334,106	2,242,043	63,866	154,639	397,972	2,396,682
Local assistance	240,000	1,437,535	-	-	240,000	1,437,535
Proceeds on sale of surplus property	150,123	9,524,755	-	-	150,123	9,524,755
Other revenues (expenses)	-	157,651	-	(1,413,895)	-	(1,256,244)
Gain/(Loss) - on acquisition or disposal of capital assets	-	-	(55,381)	(746,507)	(55,381)	(746,507)
Gain - hedging activities	2,683,839	-	415,555	-	3,099,394	-
Total revenue	25,428,558	30,678,369	202,775,460	165,742,047	228,204,018	196,420,416
Expenses:						
General government	4,964,028	4,567,202	-	-	4,964,028	4,567,202
Transportation and infrastructure projects	38,825,809	-	-	-	38,825,809	-
Interest on long-term debt	7,642,519	3,828,157	-	-	7,642,519	3,828,157
Bus system	-	-	107,977,111	114,987,745	107,977,111	114,987,745
Automated skyway express	-	-	11,463,334	10,879,168	11,463,334	10,879,168
Community transportation	-	-	17,383,268	17,712,213	17,383,268	17,712,213
Ferry	-	-	3,982,540	3,568,768	3,982,540	3,568,768
Total expenses	51,432,356	8,395,359	140,806,253	147,147,894	192,238,609	155,543,253
Change in net position before transfers	(26,003,798)	22,283,010	61,969,207	18,594,153	35,965,409	40,877,163
Transfers	11,466,763	-	(11,466,763)	-	-	-
Change in net position	(14,537,035)	22,283,010	50,502,444	18,594,153	35,965,409	40,877,163
Net position, beginning (restated) (See Note P)	48,819,055	26,251,824	252,370,984	233,776,831	301,190,039	260,028,655
Net position, ending	\$ 34,282,020	\$ 48,534,834	\$ 302,873,428	\$ 252,370,984	\$ 337,155,448	\$ 300,905,818

**Statement of Activities 2021 vs. 2020**

For the Governmental activities, revenues decreased by \$5.2 million or 17.1% from the prior year. The decrease is primarily attributable to smaller proceeds from sale of property, (\$9.4M), smaller investment earnings, (\$1.9M), and smaller local assistance, (\$1.2M), in 2021, offset by greater capital and grants contributions, \$4.7M, and gain on hedging activities, \$2.7M.

Expenses for Governmental activities increased by \$43.0 million or 512.6% compared to the previous year from \$8.4 million in 2020 to \$51.4 million in 2021. The increase in 2021 was due to the treatment of additional construction in progress related to the custodial assets.

Deferred items for the Governmental activities increased for deferred outflows by \$897k due to the Authority's pension, Other post-employment benefits and hedging activities and an increase in deferred inflows by \$21.3 million primarily from an increase in payments on our 2015 and 2020 (new for FY21) Revenue bonds, and an increase in the deferred pension amounts.

Total revenues for Business-type activities increased by \$37.0 million or 22.3%. The increased revenue is primarily due to an increase in Federal Relief funding and an increase in sales tax revenue from the City of Jacksonville.

Expenses for Business-type activities decreased by \$6.3 million or 4.3%. The decreased expenses is attributable to decreased operating expenses for the Authority's Bus operations.

## **Financial Analysis of the Authority's Funds**

### ***General Fund Budgetary Highlights***

Of the Jacksonville Transportation Authority's Government Funds, the General Fund is the primary fund. Investment earnings final budget was budgeted at \$763K and there was no variance as compared to the original budget. Total sales tax revenue for the general fund was budgeted at \$2.03 million and there was no variance between intergovernmental revenue as compared to the final budget.

General Government Expenditures for the general fund were budgeted (final) at \$3.36 million; the actual amount of expenditures was \$3.45 million. The General Fund expenditures were unfavorable by \$89K or 2.6% compared to the final budget, primarily due to increased expenditures in general government.

## **Capital Assets and Debt Administration**

### **Capital Assets**

At the end of Fiscal Year 2021, the Authority showed \$464.7 million in total for the governmental and business-type activities Land, Buildings, Vehicles, Equipment and construction in progress as shown in Table A-3. Government activities increased by \$36.1 million are primarily due to increases in custodial asset construction in process. Business type activities increased by \$7.8 million due to increase in land improvements and construction in process.

**Table A-3  
Capital Assets**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Land	\$ 9,910,660	\$ 12,676,821	\$ 25,321,871	\$ 25,321,871	\$ 35,232,531	\$ 37,998,692
Land improvements	-	-	17,005,290	13,981,472	17,005,290	13,981,472
Building and improvements	2,009	5,090	49,163,211	51,326,384	49,165,220	51,331,474
Vehicles	-	-	56,101,086	54,827,071	56,101,086	54,827,071
Furniture and office equipment	-	23	162,463	192,224	162,463	192,247
Other equipment	-	-	8,090,072	5,247,062	8,090,072	5,247,062
Construction in progress	-	-	127,382,743	124,562,603	127,382,743	124,562,603
Construction in progress - custodial projects	171,566,272	132,740,460	-	-	171,566,272	132,740,460
<b>Total</b>	<b>\$ 181,478,941</b>	<b>\$ 145,422,394</b>	<b>\$ 283,226,736</b>	<b>\$ 275,458,687</b>	<b>\$ 464,705,677</b>	<b>\$ 420,881,081</b>

### Debt Administration

In January 2015, the Authority issued \$97,485,000 in local option gas tax revenue bonds, Series 2015. The bonds are used to: (i) finance expenditures relating to the cost of transportation projects identified in the Authority's mobility program, and (ii) fund a debt service reserve. The Series 2015 issue has a final maturity of 2036. The outstanding bond balance as of September 30, 2021 was \$81,025,000. Interest rates range from 3% to 5%. The revenues of the local option gas tax have been pledged as collateral and the payments of the bonds are insured with a municipal bond issue insurance policy. The approximate amount of the pledge is equal to the remaining principal and interest of \$117,091,750. During 2021, \$17,908,832 of local option gas tax revenue was recognized and \$7,810,000 was paid for debt service and fees.

In July 2019, the Authority entered into a note agreement with Regions bank for \$2,600,000 at an interest rate of 2.18%. The first payment on the note was on June 1, 2020 and the note is due June 1, 2026. The outstanding balance of the note as of September 30, 2021 is \$1,918,415 which includes the current portion of \$367,315.

In October 2020, the Authority issued \$35,360,000 par value local option gas tax revenue bonds, Series 2020. The total purchase price of \$ 44,724,353 includes the Original Issue Premium of \$ 9,491,880 less an Underwriters Discount of \$ 127,527. The bonds are used to: (i) finance expenditures relating to the cost of transportation projects identified in the Authority's mobility program, and (ii) fund a debt service reserve. The Series 2020 issue has a final maturity of 2036. The outstanding bond balance as of September 30, 2021 was \$44,724,353. The interest rate is 5%. The revenues of the local option gas tax have been pledged as collateral and the payments of the bonds are insured with a municipal bond issue insurance policy. The approximate amount of the pledge is equal to the remaining principal and interest of \$51,739,250. During 2021, \$1,343,483 was paid for debt service and fees.

## **Next Year's Budget**

The Jacksonville Transportation Authority's (JTA) FY22 operating and capital budgets are balanced and support the goals and objectives of the JTA's strategic plan, defined as Phase I of the Mobility Optimization through Vision and Excellence initiative or "MOVE" plan. This is evident as we move forward with integrating new technologies and mobility alternatives as the regional transportation leader in Northeast Florida.

To ensure JTA is operating efficiently and with a primary focus on safety, we have increased the FY22 operating budget by 6.6% overall versus the FY21 budget. Increased operating expenses can be attributed to expanded hours and security presence at the Jacksonville Regional Transportation Center at LaVilla (headquarters of the JTA), Skyway modernization related to the Automation division's management of the U2C program, anticipated union contract negotiations and technology enhancements, and regulatory matters along with research related to the MOVE plan. All of these programs and projects support JTA's vision to provide universal access to dynamic transportation solutions and our mission to improve Northeast Florida's economy, environment and quality of life by providing safe, reliable, efficient and sustainable multimodal transportation services and facilities.

## **Requests for Information**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest therein. Questions concerning any of the information provided in this report or requests for additional information may be addressed to, Finance Department, Jacksonville Transportation Authority, 100 LaVilla Center Drive, Jacksonville, FL 32204.

**Jacksonville Transportation Authority**

**STATEMENT OF NET POSITION**

**September 30, 2021**

	Governmental Activities	Business -Type Activities	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 81,994,037	\$ 22,284	\$ 82,016,321
Investments	39,519,334	-	39,519,334
Internal balances	442,881	(442,881)	-
Due from other governments	3,003,892	26,190,113	29,194,005
Accounts receivable, net	186,740	5,414,607	5,601,347
Inventory	-	2,994,904	2,994,904
Prepays	12,731	1,109,165	1,121,896
Noncurrent assets:			
Restricted cash and cash equivalents	16,324,122	-	16,324,122
Restricted investments	59,499,088	-	59,499,088
Net pension asset	-	7,205,066	7,205,066
Capital assets (net of accumulated depreciation)	181,478,941	283,226,736	464,705,677
<b>Total assets</b>	<b>382,461,766</b>	<b>325,719,994</b>	<b>708,181,760</b>
<b>DEFERRED OUTFLOW OF RESOURCES</b>			
Pensions	8,078,701	5,979,445	14,058,146
Hedging activities	20,524	2,975,734	2,996,258
<b>Total deferred inflows</b>	<b>8,099,225</b>	<b>8,955,179</b>	<b>17,054,404</b>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	5,593,812	12,088,321	17,682,133
Accrued expenses	4,556,087	3,040,823	7,596,910
Claims payable	-	2,388,152	2,388,152
Accrued compensated absences - current	355,539	397,323	752,862
Accrued interest	983,815	-	983,815
Revenue bonds payable	6,288,025	-	6,288,025
Note payable	367,315	-	367,315
Noncurrent liabilities:			
Claims payable	-	3,713,050	3,713,050
Accrued compensated absences - noncurrent	332,978	1,185,484	1,518,462
Net pension liability	10,829,138	281,566	11,110,704
Revenue bonds payable	138,232,053	-	138,232,053
Note payable	1,551,100	-	1,551,100
Other post-employment benefits	198,744	-	198,744
Custodial projects - due to other governments	171,566,272	-	171,566,272
<b>Total liabilities</b>	<b>340,854,878</b>	<b>23,094,719</b>	<b>363,949,597</b>
<b>DEFERRED INFLOW OF RESOURCES</b>			
Unavailable revenue	3,172,946	-	3,172,946
Pensions	12,248,382	5,666,573	17,914,955
Other post-employment benefits	2,765	-	2,765
Hedging activities	-	3,040,453	3,040,453
<b>Total deferred inflows</b>	<b>15,424,093</b>	<b>8,707,026</b>	<b>24,131,119</b>
<b>NET POSITION</b>			
Net investment in capital assets	9,912,669	283,226,736	293,139,405
Unrestricted	24,369,351	19,646,692	44,016,043
<b>Total net position</b>	<b>\$ 34,282,020</b>	<b>\$ 302,873,428</b>	<b>\$ 337,155,448</b>

The accompanying notes are an integral part of the financial statements.



**Jacksonville Transportation Authority**

**STATEMENT OF ACTIVITIES**

**For the year ended September 30, 2021**

Functions/Programs	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-Type Activities	Total
Transportation Authority:							
Governmental activities:							
General government	\$ 4,964,028	\$ -	\$ -	\$ -	\$ (4,964,028)	\$ -	\$ (4,964,028)
Transportation and infrastructure projects	38,825,809	-	-	19,987,642	(18,838,167)	-	(18,838,167)
Interest on long-term debt	7,642,519	-	-	-	(7,642,519)	-	(7,642,519)
<b>Total governmental activities</b>	<b>51,432,356</b>	<b>-</b>	<b>-</b>	<b>19,987,642</b>	<b>(31,444,714)</b>	<b>-</b>	<b>(31,444,714)</b>
Business-type activities:							
Bus system	107,977,111	7,155,331	76,467,594	10,602,717	-	(13,751,469)	(13,751,469)
Automated Skyway Express	11,463,334	-	194,295	569,525	-	(10,699,514)	(10,699,514)
Community Transportation Coordinator	17,383,268	7,805,902	451,281	25,485	-	(9,100,600)	(9,100,600)
Ferry	3,982,540	1,082,337	79,119	6,973,650	-	4,152,566	4,152,566
<b>Total business-type activities</b>	<b>140,806,253</b>	<b>16,043,570</b>	<b>77,192,289</b>	<b>18,171,377</b>	<b>-</b>	<b>(29,399,017)</b>	<b>(29,399,017)</b>
<b>Total Transportation Authority</b>	<b>\$ 192,238,609</b>	<b>\$ 16,043,570</b>	<b>\$ 77,192,289</b>	<b>\$ 38,159,019</b>	<b>(31,444,714)</b>	<b>(29,399,017)</b>	<b>(60,843,731)</b>
General revenues:							
Sales taxes					2,032,848	-	2,032,848
Intergovernmental revenues					-	90,944,184	90,944,184
Investment earnings (loss)					334,106	63,866	397,972
Local assistance					240,000	-	240,000
Proceeds on sale of surplus property					-	(55,381)	(55,381)
Other					150,123	-	150,123
Gain - hedging activities					2,683,839	415,555	3,099,394
Transfers					11,466,763	(11,466,763)	-
<b>Total general revenues</b>					<b>16,907,679</b>	<b>79,901,461</b>	<b>96,809,140</b>
Change in net position					(14,537,035)	50,502,444	35,965,409
Net position - beginning of year, restated (See Note P)					48,819,055	252,370,984	301,190,039
Net position - end of year					<b>\$ 34,282,020</b>	<b>\$ 302,873,428</b>	<b>\$ 337,155,448</b>

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

GOVERNMENTAL FUNDS - BALANCE SHEET

September 30, 2021

	General Fund	Special Revenue Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 81,814,034	\$ -	\$ 180,003	\$ -	\$ 81,994,037
Investments	39,519,334	-	-	-	39,519,334
Due from other funds	161,744	231,746	49,391	-	442,881
Due from other governments	168,806	40,366	2,144,199	650,521	3,003,892
Accounts receivable	22,914	-	163,826	-	186,740
Prepaid expenses	12,731	-	-	-	12,731
Restricted assets:					
Cash and cash equivalents	-	-	10,520,396	5,803,726	16,324,122
Investments	-	1,812,458	43,154,612	14,532,018	59,499,088
Total assets	<u>\$ 121,699,563</u>	<u>\$ 2,084,570</u>	<u>\$ 56,212,427</u>	<u>\$ 20,986,265</u>	<u>\$ 200,982,825</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
Liabilities:					
Accounts payable	\$ 1,094,535	\$ -	\$ 2,056,077	\$ 2,443,200	\$ 5,593,812
Accrued expenses	3,498,208	-	1,057,879	-	4,556,087
Total liabilities	<u>4,592,743</u>	<u>-</u>	<u>3,113,956</u>	<u>2,443,200</u>	<u>10,149,899</u>
Deferred inflows of resources:					
Unavailable revenue	-	-	-	3,172,946	3,172,946
Fund balances:					
Spendable:					
Restricted	-	2,084,570	53,098,471	15,370,119	70,553,160
Assigned	119,110,000	-	-	-	119,110,000
Unassigned	(2,003,180)	-	-	-	(2,003,180)
Total fund balances resources and fund balances	<u>117,106,820</u>	<u>2,084,570</u>	<u>53,098,471</u>	<u>15,370,119</u>	<u>187,659,980</u>
	<u>\$ 121,699,563</u>	<u>\$ 2,084,570</u>	<u>\$ 56,212,427</u>	<u>\$ 20,986,265</u>	<u>\$ 200,982,825</u>

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION

September 30, 2021

Fund balances - total governmental funds	\$ 187,659,980
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:	
Capital assets, net	9,912,669
Capital assets custodial in nature	171,566,272
Net liabilities for other post-employment benefits resulting from underfunding are not due and payable in the current period and, therefore, are not reported in the funds.	(198,744)
Net pension liability pertaining to FRS and HIS that is not due and payable in the current period and, therefore, is not reported in the funds.	(10,829,138)
Deferred outflows (inflows) of resources that are reported in the statement of net position but not in the governmental funds:	
Deferred outflows - pensions and OPEB	8,078,701
Deferred outflows - hedging	20,524
Deferred inflows - pensions and OPEB	(12,251,147)
Long-term obligations related to custodial construction projects are not due and payable in the current period and, therefore, are not reported in the funds.	(171,566,272)
Long-term liabilities, are not due and payable in the current period and, therefore, are not reported in the funds:	
Revenue bonds payable	(116,385,000)
Bond premium	(28,135,078)
Note payable	(1,918,415)
Accrued interest	(983,815)
Accrued compensated absences	(688,517)
<b>Net position of governmental activities</b>	<u><u>\$ 34,282,020</u></u>

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

For the year ended September 30, 2021

	General Fund	Special Revenue Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
<b>REVENUE:</b>					
Intergovernmental:					
Sales taxes	\$ 2,032,848	\$ -	\$ -	\$ -	\$ 2,032,848
Federal and state grants	-	-	12,073,563	-	12,073,563
City of Jacksonville	-	-	-	7,914,079	7,914,079
Local assistance	-	-	240,000	-	240,000
Miscellaneous	150,123	-	-	-	150,123
Investment earnings	146,808	136,327	93,668	-	376,803
Total revenues	<u>2,329,779</u>	<u>136,327</u>	<u>12,407,231</u>	<u>7,914,079</u>	<u>22,787,416</u>
<b>EXPENDITURES</b>					
Current:					
General government	3,447,667	-	-	-	3,447,667
Transportation and infrastructure	-	64,128	38,500,830	465,680	39,030,638
Debt service:					
Principal payment	-	-	-	5,215,246	5,215,246
Interest and other	-	-	-	7,642,519	7,642,519
Other fiscal charges	-	-	-	42,700	42,700
Total expenditures	<u>3,447,667</u>	<u>64,128</u>	<u>38,500,830</u>	<u>13,366,145</u>	<u>55,378,770</u>
Excess (deficiency) of revenue over (under) expenditures	(1,117,888)	72,199	(26,093,599)	(5,452,066)	(32,591,354)
Other financing sources (uses):					
Proceeds on sale of surplus property	5,450,000	-	-	-	5,450,000
Proceeds from bond issuance	-	-	35,088,889	9,364,353	44,453,242
Transfers in	136,092	3,243,942	14,395,093	5,817,789	23,592,916
Transfers out	(6,248,306)	(1,466,445)	-	(4,411,402)	(12,126,153)
Total other financing sources (uses)	<u>(662,214)</u>	<u>1,777,497</u>	<u>49,483,982</u>	<u>10,770,740</u>	<u>61,370,005</u>
Net change in fund balances	(1,780,102)	1,849,696	23,390,383	5,318,674	28,778,651
Fund balances, beginning of year (restated) (See Note P)	118,886,922	234,874	29,708,088	10,051,445	158,881,329
Fund balances, end of year	<u>\$ 117,106,820</u>	<u>\$ 2,084,570</u>	<u>\$ 53,098,471</u>	<u>\$ 15,370,119</u>	<u>\$ 187,659,980</u>

The accompanying notes are an integral part of the financial statements.

**Jacksonville Transportation Authority**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND  
BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

**For the year ended September 30, 2021**

Net change in fund balances, total governmental funds	\$ 28,778,651
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures. However, in the statement of activities the costs of those assets are allocated over their estimated useful lives and reported as depreciation expense:	
Current year capital outlay	39,030,638
Current year depreciation expense	(3,104)
Proceeds on sale of capital assets	(5,450,000)
Gain on hedging	2,683,839
Costs associated with transportation and infrastructure projects constructed pursuant to agreements with the State of Florida and the City of Jacksonville are held as custodial assets until such time as the projects are completed, accepted and turned over to the State or City.	(38,825,812)
Proceeds from Bond	(44,453,242)
Changes in the net pension liability and other post employment benefits (OPEB) are not reported in the governmental funds because it does not require the use of current financial resources. These balances are reported in the government wide financial statements with the associated deferred inflows and outflows:	
Pension - expense	700,319
OPEB - expense	(32,241)
Pension and OPEB required contractual contributions made	(2,100,756)
Some expenses reported in the statement of activities did not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
Debt service principal payment	5,215,246
Compensated absences	(80,573)
Change in net position of governmental activities	\$ (14,537,035)

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

PROPRIETARY FUNDS  
STATEMENT OF NET POSITION

September 30, 2021

	Bus	ASE	CTC	Ferry	Totals
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents	\$ -	\$ 22,284	\$ -	\$ -	\$ 22,284
Accounts receivable, net	4,042,339	157,466	793,900	420,902	5,414,607
Due from other governments	24,648,361	71,692	735,913	734,147	26,190,113
Inventories	1,448,314	1,546,590	-	-	2,994,904
Prepaid expenses	707,789	396,428	374	4,574	1,109,165
<b>Total current assets</b>	<b>30,846,803</b>	<b>2,194,460</b>	<b>1,530,187</b>	<b>1,159,623</b>	<b>35,731,073</b>
Noncurrent assets:					
Net pension asset	7,205,066	-	-	-	7,205,066
Capital assets, net of accumulated depreciation	193,121,203	66,083,277	1,092,775	22,929,481	283,226,736
<b>Total noncurrent assets</b>	<b>200,326,269</b>	<b>66,083,277</b>	<b>1,092,775</b>	<b>22,929,481</b>	<b>290,431,802</b>
<b>Total assets</b>	<b>231,173,072</b>	<b>68,277,737</b>	<b>2,622,962</b>	<b>24,089,104</b>	<b>326,162,875</b>
<b>DEFERRED OUTFLOW OF RESOURCES</b>					
Deferred amounts for pension	5,979,445	-	-	-	5,979,445
Deferred amounts for hedging activities	2,975,734	-	-	-	2,975,734
<b>Total deferred inflow</b>	<b>8,955,179</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>8,955,179</b>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	9,258,370	1,299,359	1,212,856	317,736	12,088,321
Accrued expenses	2,375,108	61,811	66,725	537,179	3,040,823
Due to other funds	287,113	124,639	26,969	4,160	442,881
Claims payable	2,388,152	-	-	-	2,388,152
Accrued compensated absences	340,671	32,456	24,196	-	397,323
<b>Total current liabilities</b>	<b>14,649,414</b>	<b>1,518,265</b>	<b>1,330,746</b>	<b>859,075</b>	<b>18,357,500</b>
Noncurrent liabilities:					
Net pension obligation	281,566	-	-	-	281,566
Claims payable	3,225,284	487,766	-	-	3,713,050
Accrued compensated absences	1,015,390	97,902	72,192	-	1,185,484
<b>Total noncurrent liabilities</b>	<b>4,522,240</b>	<b>585,668</b>	<b>72,192</b>	<b>-</b>	<b>5,180,100</b>
<b>Total liabilities</b>	<b>19,171,654</b>	<b>2,103,933</b>	<b>1,402,938</b>	<b>859,075</b>	<b>23,537,600</b>
<b>DEFERRED INFLOW OF RESOURCES</b>					
Deferred amounts for pension	5,666,573	-	-	-	5,666,573
Deferred amounts for hedging activities	3,040,453	-	-	-	3,040,453
<b>Total deferred outflow</b>	<b>8,707,026</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>8,707,026</b>
<b>NET POSITION</b>					
Net investment in capital assets	193,121,203	66,083,277	1,092,775	22,929,481	283,226,736
Unrestricted	19,128,368	90,527	127,249	300,548	19,646,692
<b>TOTAL NET POSITION</b>	<b>\$ 212,249,571</b>	<b>\$ 66,173,804</b>	<b>\$ 1,220,024</b>	<b>\$ 23,230,029</b>	<b>\$ 302,873,428</b>

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

For the year ended September 30, 2021

	Bus	ASE	CTC	Ferry	Totals
Operating revenues:					
Passenger	\$ 6,177,134	\$ -	\$ 540,009	\$ 1,082,337	\$ 7,799,480
Agency	-	-	7,265,578	-	7,265,578
Charter	392	-	-	-	392
Auxiliary transportation	529,707	-	-	-	529,707
Non-transportation	448,098	-	315	-	448,413
Total operating revenues	<u>7,155,331</u>	<u>-</u>	<u>7,805,902</u>	<u>1,082,337</u>	<u>16,043,570</u>
Operating expenses:					
Labor	37,999,999	2,645,508	2,381,037	254,100	43,280,644
Fringe benefits	19,520,632	1,413,427	1,421,761	119,810	22,475,630
Materials and supplies	7,436,004	1,293,973	1,504,334	235,334	10,469,645
Services	25,815,548	1,605,047	10,849,852	2,162,546	40,432,993
Casualty and insurance	1,236,711	719,894	6,969	1,674	1,965,248
Taxes and licenses	58,831	341	6,212	6,673	72,057
Other	4,540,542	755,774	684,827	99,419	6,080,562
Depreciation expense	11,368,844	3,029,370	528,276	1,102,984	16,029,474
Total operating expenses	<u>107,977,111</u>	<u>11,463,334</u>	<u>17,383,268</u>	<u>3,982,540</u>	<u>140,806,253</u>
Operating loss	<u>(100,821,780)</u>	<u>(11,463,334)</u>	<u>(9,577,366)</u>	<u>(2,900,203)</u>	<u>(124,762,683)</u>
Nonoperating revenues (expenses):					
Public funding					
United States government	69,323,178	194,295	451,281	79,119	70,047,873
State of Florida	7,144,416	-	-	-	7,144,416
City of Jacksonville	89,438,239	-	1,505,945	-	90,944,184
Investment earnings	63,817	24	25	-	63,866
Loss on disposal of capital assets	(55,381)	-	-	-	(55,381)
Gain - hedging activities	415,555	-	-	-	415,555
Total nonoperating revenues	<u>166,329,824</u>	<u>194,319</u>	<u>1,957,251</u>	<u>79,119</u>	<u>168,560,513</u>
Gain (loss) before capital contributions and transfers	65,508,044	(11,269,015)	(7,620,115)	(2,821,084)	43,797,830
Capital contributions	10,602,717	569,525	25,485	6,973,650	18,171,377
Transfers in	-	14,154,520	9,904,025	5,112,756	29,171,301
Transfers out	(40,638,064)	-	-	-	(40,638,064)
Change in net position	<u>35,472,697</u>	<u>3,455,030</u>	<u>2,309,395</u>	<u>9,265,322</u>	<u>50,502,444</u>
Net position, beginning of year	<u>176,776,874</u>	<u>62,718,774</u>	<u>(1,089,371)</u>	<u>13,964,707</u>	<u>252,370,984</u>
Net position, end of year	<u>\$ 212,249,571</u>	<u>\$ 66,173,804</u>	<u>\$ 1,220,024</u>	<u>\$ 23,230,029</u>	<u>\$ 302,873,428</u>

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS

For the year ended September 30, 2021

	Bus	ASE	CTC	Ferry	Totals
Cash flows from operating activities:					
Receipts from customers	\$ 4,117,845	\$ 10,708	\$ 7,171,626	\$ 1,083,436	\$ 12,383,615
Payments to suppliers	(27,496,624)	(2,074,368)	(12,534,237)	(2,094,064)	(44,199,293)
Payments to employees	(60,284,561)	(4,127,681)	(3,844,974)	(204,808)	(68,462,024)
Other payments	(44,284,621)	(11,201,200)	(4,914,930)	(3,321,744)	(63,722,495)
Net cash used in operating activities	(127,947,961)	(17,392,541)	(14,122,515)	(4,537,180)	(164,000,197)
Cash flows from noncapital financing activities:					
Intergovernmental revenue	89,438,241	-	1,505,945	-	90,944,186
Operating grants received	76,467,594	194,295	451,281	79,119	77,192,289
Transfers from other funds	-	14,154,520	9,904,025	5,112,756	29,171,301
Transfers (to) other funds	(40,638,064)	-	-	-	(40,638,064)
Net cash provided by noncapital financing activities	125,267,771	14,348,815	11,861,251	5,191,875	156,669,712
Cash flows from capital and related financing activities:					
Capital contributions	10,602,717	569,524	25,485	6,973,650	18,171,376
Acquisition/disposal and construction of capital assets	(14,118,181)	(1,292,164)	(61,357)	(8,093,641)	(23,565,343)
Proceeds (Costs) on disposal of capital assets	(287,559)	-	-	-	(287,559)
Purchase agreements for hedging activities	929,035	-	-	-	929,035
Net cash used in capital and related financing activities	(2,873,988)	(722,640)	(35,872)	(1,119,991)	(4,752,491)
Cash flows from investing activities:					
Interest on investments	63,817	24	25	-	63,866
Net change in cash and cash equivalents	(5,490,361)	(3,766,342)	(2,297,111)	(465,296)	(12,019,110)
Cash and cash equivalents, beginning of year	5,490,361	3,788,626	2,297,111	465,296	12,041,394
Cash and cash equivalents, end of year	\$ -	\$ 22,284	\$ -	\$ -	\$ 22,284

The accompanying notes are an integral part of the financial statements.



**Jacksonville Transportation Authority**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS (continued)**  
**For the year ended September 30, 2021**

	Bus	ASE	CTC	Ferry	Totals
Reconciliation of operating loss to net cash used in operating activities:					
Operating loss	\$ (100,821,780)	\$ (11,463,334)	\$ (9,577,366)	\$ (2,900,203)	\$ (124,762,683)
Adjustments to reconcile operating loss to net cash used in operating activities:					
Depreciation	11,368,842	3,029,370	528,276	1,102,984	16,029,472
(Increase) decrease in assets and deferred outflows:					
Accounts receivable	5,401,802	1,852	267,383	21,807,294	27,478,331
Inventory	(52,089)	(13,285)	-	-	(65,374)
Prepaid expenses	(129,136)	(281,971)	93	(4,032)	(415,046)
Net pension asset	(2,200,535)	-	-	-	(2,200,535)
Deferred outflows for pension	294,535	-	-	-	294,535
Increase (decrease) in liabilities and deferred inflows:					
Accounts payable	3,092,820	994,080	(180,145)	307,848	4,214,603
Due from other funds	(44,164,096)	(9,716,336)	(5,118,578)	(25,020,173)	(84,019,183)
Accrued expenses	449,344	(47,127)	(27,010)	169,102	544,309
Accrued compensated absences	(177,761)	(21,620)	(15,168)	-	(214,549)
Net pension obligation	264,777	-	-	-	264,777
Claims payable	(175,101)	125,830	-	-	(49,271)
Deferred inflows for pension	(1,099,583)	-	-	-	(1,099,583)
Net cash used in operating activities	<u>\$ (127,947,961)</u>	<u>\$ (17,392,541)</u>	<u>\$ (14,122,515)</u>	<u>\$ (4,537,180)</u>	<u>\$ (164,000,197)</u>

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

STATEMENT OF FIDUCIARY NET POSITION -  
PENSION TRUST FUND

September 30, 2021

	<u>JTM Salaried Employees</u>
<b>Assets</b>	
Cash and cash equivalents	\$ 541,747
Mutual fund investments	<u>876,418</u>
<b>Total assets</b>	<u>\$ 1,418,165</u>
<b>Net position</b>	
Restricted for pensions	<u>\$ 1,418,165</u>

The accompanying notes are an integral part of the financial statements.

Jacksonville Transportation Authority

STATEMENT OF CHANGES IN NET POSITION - PENSION TRUST FUND

For the year ended September 30, 2021

	<u>JTM Salaried Employees</u>
Additions:	
Employer contribution	\$ 80,000
Employee contribution	8,800
<b>Total contributions</b>	<u>88,800</u>
Investment income	107,011
<b>Total contributions and net investment income</b>	<u>195,811</u>
Deductions:	
Benefit payments	381,706
Administrative expenses	39,390
<b>Total deductions</b>	<u>421,096</u>
Net change in plan net position	(225,285)
Net position restricted for pensions, beginning of year	<u>1,643,450</u>
Net position restricted for pensions, end of year	<u><u>\$ 1,418,165</u></u>

The accompanying notes are an integral part of the financial statements.

## **Jacksonville Transportation Authority**

### **NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

#### **NOTE A - REPORTING ENTITY**

Established by the Florida Legislature in 1955, the Jacksonville Transportation Authority (the "JTA" or the "Authority") is a public body and corporate agency of the State of Florida under Chapter 349, Florida Statutes. The Authority is empowered to acquire, construct, operate and lease a mass transit system; it may plan, coordinate and recommend methods and facilities for the parking of vehicles and the movement of pedestrians and vehicular traffic; and it may issue evidences of indebtedness and secure payment thereof by pledge of its revenues.

It is also empowered to construct, improve, operate and lease the Jacksonville Expressway System and improvements thereto, to fix and collect rates, rentals and other charges for the services and facilities of such system; and to secure bonds by a pledge of such revenues and all or part of Duval County gasoline tax and sales tax funds pursuant to a lease-purchase agreement between the Authority and the State of Florida Department of Transportation (the "FDOT"). The FDOT maintains responsibility for the operation of the Expressway System with the exception of certain contract maintenance functions.

In fiscal year 2000, the Authority entered into an Interlocal Agreement ("ILA") with the City of Jacksonville (the "City") for the purpose of constructing the roadway and infrastructure projects of the Better Jacksonville Plan (the "Plan" or "BJP"), as defined in the ILA. Pursuant to this agreement, the Authority pledged its sales tax and the City pledged its Constitutional Gas Tax to the payment of bonds issued by the City to implement the Program (the "Bonds"). The Bonds are an obligation of the City and there is no guarantee by the Authority nor are any of the other Authority's revenues or assets pledged for such bonds except the sales tax. The ILA commenced on October 1, 2000 and continues in effect until all of the Bonds have been duly paid in full or defeased in accordance with their terms (see Note G). The terms of the ILA also requires that the City make available its Local Option Gas Tax to the Authority for the Authority's operation of its mass transit division. Any excess funds calculated pursuant to the terms of the ILA (as amended) will be allocated entirely to the Authority. The Authority may use these funds for any lawful purpose within its operating mission.

The Authority is fiscally dependent on the City under Section 14 of the City Charter through approval of its budget and there is a financial benefit/burden relationship between the two entities. Accordingly, the Authority has been determined to be a component unit of the City under Governmental Accounting Standards Board's ("GASB") applicable guidance. The Authority's governing body has seven members. Three members are appointed by the Governor and confirmed by the Senate; three members are appointed by the City's Mayor and confirmed by the City Council; and the seventh member is the District Two Secretary of the Florida Department of Transportation.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE A - REPORTING ENTITY (continued)**

As required by generally accepted accounting principles, these financial statements present the Authority and its component units, entities for which the Authority is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the Authority's operation and so data from these units are combined with data of the primary government.

**Blended component unit**

Jacksonville Transit Management, Inc. (the "JTM") is a not for profit, corporate entity responsible for the management of payroll and related benefits for drivers, mechanics and certain other employees who support the enterprise activities of the Authority. The Authority owns all of the stock of JTM, members of JTM's Board of Directors are appointed by the Authority, services are exclusively provided to JTA, and management of the Authority has operational responsibility for the component unit. The activities of JTM are blended with the primary government, the Authority, and are included in the Authority's enterprise funds.

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements include both government-wide and fund level statements. The government-wide statements report on all of the non-fiduciary activities of the Authority. Both the government-wide and fund level statements classify primary activities of the Authority as either governmental activities, which are primarily supported by taxes and intergovernmental revenues, or business-type activities, which are partially supported by user fees and charges.

The government-wide statement of net position reports all assets and liabilities of the Authority, including both long-term assets and long-term debt and other obligations. Net position, the difference between assets, liabilities, and deferred inflows/outflows of resources, are subdivided into three categories: net investment in capital assets, restricted net position; and unrestricted net position. Net position is reported as restricted when constraints are imposed on the use of the amounts either externally by creditors, grantors, contributors, or laws and regulations of other governments, or by law through constitutional provisions or enabling legislation.

The statement of activities reports the degree to which direct expenses of Authority functions are offset by program revenues. Program revenues consist of charges for services, operating grants and contributions and capital grants and contributions. Charges for services refer to amounts received from those who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment. Grants and contributions consist of revenues that are restricted to meeting the operational or capital requirements of a particular function. Direct expenses are those that are clearly identifiable with a specific function or program. The net cost of these programs is funded from general revenues such as taxes, unrestricted intergovernmental revenue and investment earnings.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The fund level statements report on governmental, proprietary and fiduciary activities, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund level financial statements. Since the fund level statements for governmental activities are presented using a different measurement focus and basis of accounting than the government-wide statements' governmental column (as discussed in Note B-1, under Basis of Accounting in this summary of significant accounting policies), a reconciliation is presented on the page following each fund level statement which briefly explains the adjustments necessary to convert the fund level statements into the government-wide governmental column presentations.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. An exception to this is the Bus Fund's payments to the Community Transportation Coordinator (the "CTC") Fund in the amount of \$5,507,125 for services provided to the transportation disadvantaged. Elimination of these charges would distort the direct costs and program revenues reported for these funds.

The Authority's policy is to use restricted resources first, then unrestricted resources, when both are available for use to fund an activity.

**Fund structure:** The Authority's accounts are maintained in accordance with the principles of fund accounting to enable compliance with limitations and restrictions placed on the use of resources available to it. Under fund accounting, individual funds are established for the purpose of carrying on activities or attaining objectives in accordance with specific regulations, restrictions or limitations. Each individual fund is a self-balancing set of accounts recording assets, liabilities, revenues and expenditures/expenses and fund equity. For financial statement presentation, funds with similar characteristics are grouped into generic classifications as required by accounting principles generally accepted in the United States of America. A brief description of the Major Funds follows:

**Governmental funds:** These funds report transactions related to resources received and used for those services traditionally provided by governmental agencies. The following are major governmental funds used by the Authority:

**General fund:** The General Fund is the general operating fund of the Authority. It is used to account for all financial resources except those required to be accounted for in another fund.

**Special revenue fund:** The Special Revenue Fund receives money from other governmental agencies, primarily the State of Florida (the State) and the City of Jacksonville, to fund major capital improvement projects for those respective governments. Upon completion, ownership of the assets constructed (the accumulated costs of such assets) is transferred to the State or City.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**Capital projects fund:** The Capital Projects Fund accounts for and reports resources to be used for the construction of various transportation projects that are not accounted for in the proprietary funds.

In addition to the major governments funds presented above, the Authority has other governmental funds consisting of the remaining non-major funds which is primarily comprised of the Authority's bond activity and restricted funds for specific roadway projects.

**Proprietary funds:** These funds are used to account for the financing of services to the public on a continuing basis with funding provided by Federal and State grants, local sales and fuel taxes and costs recovered partially through user charges. Major proprietary funds include:

**Bus:** The Bus Fund is used to account for the operation of the Authority's bus services. Operating revenue is provided through Federal and State grants, local sales and fuel taxes and passenger fares.

**ASE:** The Automated Skyway Express Fund is used to account for the Authority's local train service. Operating revenue is generally provided through passenger fares. During fiscal 2012, the Authority temporarily suspended the passenger fares to study the effect on ridership and the cost to operate the system. This suspension was in effect for all of fiscal 2021. Presently the Authority has not made a determination as to whether the user fees will be reinstated or if the suspension will become permanent.

**CTC:** The Community Transportation Coordinator Fund is used to account for paratransit service - Connexion; which provides transportation for disabled and for disadvantaged riders. Operating revenue is provided through governmental grants and other sources.

**Ferry:** The Ferry Fund is used to account for the St. Johns River Ferry which is the Authority's car and passenger ferry service. The Ferry connects Mayport Village and Fort George Island in Northeast Florida.

Proprietary funds distinguish operating revenue and expenses from non-operating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the funds' principal ongoing operation.

The principal operating revenues for the Authority's proprietary funds are charges to customers for sales and services. Since the rate structure of these funds is not sufficient to generate revenues to fully fund operating expenses or to fund acquisition, replacement and future expansion of property and equipment, the Authority is compelled to seek contributions-in-aid from local, state and federal sources, which are reported as non-operating revenues. Operating expenses include direct expenses of providing the goods or services, administrative expenses and depreciation on capital assets. All expenses not meeting this definition are reported as non-operating expenses.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The following is a summary of the significant accounting policies applicable to the Authority:

1. Basis of accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Intergovernmental revenues, grants and similar items are recognized as revenue when all eligibility requirements imposed by the provider are met. Taxes such as sales and gas taxes are recognized based on the date of the underlying sales transactions.

Governmental fund financial statements are reported using a current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e. revenues and other financing sources) and decreases (i.e. expenditures and other financing uses) in net current assets.

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e. when they become both measurable and available). Measurable is the amount of the transaction that can be determined, available, and collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Generally, the Authority considers a 90 day availability period for revenue recognition.

Major revenues that are determined to be susceptible to accrual include taxes, intergovernmental revenue when eligibility requirements are met, charges for services and investment income. Taxes such as sales and gas taxes are recognized based on the date of the underlying sales transactions and if received within the Authority's period of availability for governmental funds.

Expenditures of governmental funds are generally recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Expenditures related to pensions and other post-employment benefits (OPEB) are recognized when the Authority has made a decision to fund those obligations with current available resources.



**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

2. Cash and cash equivalents

For purposes of the statement of cash flows, cash and cash equivalents includes bank demand accounts, money market funds and investments with an original maturity of three months or less when purchased.

3. Investments

Investments with a maturity date greater than one year from the purchase date are reported at fair value as determined by quoted market prices, and investments with a maturity date less than one year from the purchase date are reported at amortized cost, which approximates fair value.

In accordance with GASB Codification Section 150 *Investments*, the statement requires additional analysis of fair value if the volume or level of activity for an asset or liability has significantly decreased. Section 150 also requires identification of transactions that are not orderly. The statement establishes a hierarchy of inputs to valuation techniques used to measure fair value with three levels.

- Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities;
- Level 2 inputs are inputs-other than quoted prices-included within Level 1 that are observable for the asset or liability, either directly or indirectly;
- Level 3 inputs are unobservable inputs, such as management's assumption of the default rate among underlying mortgages of a mortgage-backed security. The implementation of this standard does not have a material effect on the Authority's reporting as the fair value measurement is already maintained by the Authority.

The Authority's pricing for investments is within various levels in the fair value hierarchy.

4. Accounts receivable and due from other governments

Customer accounts receivable consist of amounts owed from private individuals, organizations or agencies of the government for services. The allowance method is used to account for bad debt expense. All accounts receivable balances are shown net of the allowance for uncollectibles. The allowance is based on management's estimates using historical experience and current economic conditions. The allowance for doubtful accounts was approximately \$204,668 for the Bus fund at September 30, 2021, and all other receivables are considered fully collectible in the other funds. In addition, the Authority has recorded a due from other governments of \$26,190,113, which is considered fully collectible.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

5. Inventory and prepaid items

Inventory consists of materials and supplies and is reported using the average cost method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and proprietary fund statement of net position. In the governmental funds' statement of revenues, expenditures, and changes in fund balances, prepaid items are included in expenditures for the current period, when purchased.

6. Custodial assets/custodial liabilities

Custodial assets generally consist of cash, cash equivalents, investments, certain amounts due from the City, and costs of infrastructure assets currently under construction for the benefit of the State and the City. After completion, the City or State as appropriate, is responsible for maintaining the assets. Therefore, the Authority transfers such assets upon completion of the related construction project.

These assets are reported as custodial projects on the government-wide statement of net position because title of such assets does not transfer until the project is completed and accepted by the State or the City, as appropriate.

As these assets are being held in an agency-like capacity by the Authority, the revenues associated with the funding of these projects are reported as custodial projects and represent amounts due to other governments (liabilities) on the government-wide statement of net position, reflecting the Authority's obligation to the State or City.

7. Capital assets

Capital assets are stated at historical cost and are defined as assets with an initial individual cost of more than \$1,000 and an estimated useful life exceeding one year.

The cost of improvements and replacements, which extend the useful lives of assets, are capitalized. Repairs and maintenance costs, which do not improve or extend the useful life of the respective assets, are charged to expense. Depreciation commences when the assets are placed in service. Property and equipment are depreciated by the straight-line method over the estimated useful lives of the assets as follows:

	<u>Years</u>
Land improvements	5 - 10
Buildings and improvements	5 - 40
Vehicles	4 - 25
Furniture and office equipment	3 - 12
Other equipment	3 - 15

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

7. Capital assets (continued)

As of September 30, 2021, there were no infrastructure assets owned by the Authority other than the custodial projects being constructed for other parties mentioned in Note E.

8. Compensated absences

Employees accrue personal leave, or compensated absences, by prescribed formula based on length of service. All compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements as accrued liabilities. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The value of accumulated benefits earned by employees, that may be used in subsequent years or paid upon termination or retirement, is recorded as long-term debt in the government-wide statements. The current portion of this debt is estimated based on historical trends.

9. Unearned/unavailable revenues

Payments are recorded as unearned revenue in the government-wide and fund financial statements which have been received but which have not met revenue recognition requirements (not earned). In addition, amounts related to governmental fund receivables that are measurable, but not received within the Authority's period of availability, are recorded as a deferred inflow of resources entitled unavailable revenue in the governmental fund financial statements.

10. Claims liability

Provision for injury and damage losses are charged to operations based on the estimated ultimate cost of settling incurred claims and incurred but not reported claims using past experience adjusted for current trends.

11. Restricted assets

Certain assets of the Authority's governmental and proprietary funds are classified as restricted assets on the financial statements because their use is limited to the construction of capital assets or custodial projects through bond or loan covenants and other legal restrictions.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

12. Deferred outflows/inflows of resources

Deferred outflows of resources represent a consumption of net position that applies to a future period, and as such will not be recognized as an outflow of resources (expense) until that time. These items are reported as a category below the assets on the Statement of Net Position.

Deferred inflows of resources represent an acquisition of net position that applies to a future period, and as such will not be recognized as an inflow of resources (revenue) until that time. These items are reported as a category below the liabilities on the Statement of Net Position.

The Authority reports deferred outflows and deferred inflows of resources that result from the activity in its defined benefit pension plans and other post-employment benefits. These activities include differences between expected and actual experience, and changes in actuarial assumptions, or other inputs. In addition, the Authority records a deferred inflow in its governmental funds for resources that are not available.

13. Hedging activities

The Authority engages in agreements for the pre-purchase of compressed natural gas in order to secure a hedge against price fluctuations. This current position is reflected as a deferred inflow in the amount of \$3,040,453 as of September 30, 2021, see Note J.

14. Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension asset, deferred outflows and inflows of resources related to pension/OPEB, and pension/OPEB expenses, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value, see Note K.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

15. Net position and fund balances

In the government-wide financial statements and in the proprietary fund statements, net position is classified in the following categories:

***Net investment in capital assets:*** This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that is attributable to the acquisition, construction or improvement of these assets, if any, reduce this category.

***Restricted net position:*** This category represents the net position of the Authority, which is restricted by creditors, grantors or laws and regulations or legally enforceable enabling legislation which a party external to the Authority (such as citizens, public interest groups, or the judiciary) can compel the Authority to honor.

***Unrestricted net position:*** This category represents the net position of the Authority, which is not restricted for any project or other purpose.

Governmental funds report fund balance either as non-spendable or spendable. The spendable balance is further classified as restricted, committed, assigned, or unassigned, based on the extent to which there are external or internal constraints on the spending of these fund balances are as follows:

***Nonspendable fund balance:*** Nonspendable fund balances are amounts that cannot be spent because they are either: (a) not in spendable form or (b) legally or contractually required to be maintained intact.

***Restricted fund balance:*** This category represents the fund balance of the Authority, which is restricted by creditors, grantors or laws and regulations or legally enforceable enabling legislation which a party external to the Authority (such as citizens, public interest groups, or the judiciary) can compel the Authority to honor.

***Committed fund balance:*** Committed fund balances are amounts that can only be used for specific purposes as a result of constraints imposed by formal action of the Board of Directors through passage of a resolution. Committed amounts cannot be used for any other purpose unless the Authority removes those constraints by taking the same type of action.

***Assigned fund balance:*** Assigned fund balances are amounts that are constrained by the Authority's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by: (a) the Board of Directors or (b) the Chief Executive Officer.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

15. Net position and fund balances (continued)

**Unassigned fund balance:** Unassigned fund balance is the residual classification for the General Fund. Unassigned fund balance also includes any residual deficit fund balance of other governmental funds.

The Authority's policy is to expend resources in the following order: restricted, committed, assigned and unassigned.

16. Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions, such as the provisions for uninsured losses and pension costs, that affect the reported amounts of assets and deferred outflows of resources and liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

**NOTE C - DEPOSITS AND INVESTMENTS**

1. Deposits

As of September 30, 2021 the Authority's cash balance was \$98,340,443 of which \$16,324,122 is presented as noncurrent. In addition, the pension trust fund reported \$1,418,165 for cash and cash equivalents for the bank and account balances.

In accordance with GASB Codification Sections C20, Cash Deposits with Financial Institutions, and I50, Investments, the Authority's exposure to risk is disclosed as follows:

**Custodial credit risk - deposits:** In the case of deposits, this is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority's policy to address custodial credit risk requires the Authority to maintain all deposits in qualified public depositories as defined in Chapter 280.02, Florida Statutes. Deposits whose value exceeds the limits of federal depository insurance are entirely insured or collateralized pursuant to Florida Statutes, Chapter 280, *Florida Security for Public Deposits Act* (the Act). Under this Act, the financial institutions which are qualified as public depositories place with the State Board of Administration, securities which have a market value equal to 50% of the average daily balance for each month of all public deposits in excess of applicable deposit insurance. The Public Deposit Security Trust Funds have a procedure to allocate and recover losses in the event of default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof. As of September 30, 2021, the Authority's demand deposits with banks were \$102,664,615 and its reported balances were \$19,131,768.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE C - DEPOSITS AND INVESTMENTS (continued)**

1. Deposits (continued)

*Restricted Cash*

As of September 30, 2021, restricted cash consists of:

Bond reserves	\$ 10,520,396
Fair share transfer projects	<u>5,803,726</u>
	<u>\$ 16,324,122</u>

2. Investments

The Authority's Board approved its written investment policy on August 26, 2018. The policy complies with Florida Statute 218. The investment policy authorizes the following investments: Money market mutual funds, Florida Local Government Surplus Funds Trust Funds, United States Government Securities, United States Government Agencies, interest-bearing time deposits or savings accounts, repurchase agreements, commercial paper of a high rating A-1 P-1 as provided by one of the nationally recognized rating agencies, Standard & Poor's Corporation (S & P) or Moody's, fixed income mutual funds, and intergovernmental investment pools that are authorized pursuant to the Florida Interlocal Cooperative Act. The policy also provides limits on individual issuers and rating requirement standards.

Outside portfolio managers must review the portfolios they manage to ensure compliance with the Authority's diversification guidelines on an ongoing basis.

Investments are recorded at fair value (quoted market price or the best available estimate thereof), with the exception of the investments held by the Florida Treasury Investment Pool. The investments held by the Florida Treasury Investment Pool are recorded at amortized cost, which is consistent with the treatment of "2a-7 like" pool securities. Market values vary on the individual security and pricing source.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE C - DEPOSITS AND INVESTMENTS (continued)**

2. Investments (continued)

As of September 30, 2021, the Authority has reported restricted and unrestricted investments related to government-wide of \$97,965,742 with \$78,360,543 related to cash equivalents for money markets, and \$1,418,165 related to the same for the pension fund. The following is a schedule of investments by type:

<u>Investment Type</u>	<u>Government- wide</u>	<u>Pension Trust Fund</u>
U.S. Treasury bills/notes	\$ 25,370,997	\$ -
Superanational	245,769	-
Municipal	773,447	-
Commercial paper	42,247,509	-
Corporate note	10,446,412	-
Asset-backed securities	6,181,379	-
Local government investment pool	1,812,458	-
Cash and equivalents	10,887,771	541,747
Money market funds	78,360,543	876,418
Total investments	<u>\$ 176,326,285</u>	<u>\$ 1,418,165</u>

3. Interest rate risk and price level

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of an investment's fair value is to change in market interest rates. The Authority's investment policy limits the investing of current operating funds to investments with maturities of not more than 12 months. Investment maturities for bond reserves, construction funds, and other non-operating funds are limited to 5.5 years with the weighted average maturity not to exceed 3 years. This policy limits investment maturities as a means of managing the Authority's exposure to fair value losses arising from increasing interest rates.

JTA has adopted GASB No. 72, *Fair Value Measurement and Application*. This statement establishes a hierarchy of inputs to valuation techniques used to measure fair value:

- Level 1 - quoted market prices in active markets
- Level 2 - inputs other than quoted market prices that are observable either directly or indirectly
- Level 3 - unobservable inputs



**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE C - DEPOSITS AND INVESTMENTS (continued)**

3. Interest rate risk and price level (continued)

The following table presents the investments as of September 30, 2021. The Authority had the following debt-type investments and maturities measured at fair value. Investments are recorded at fair value quoted market price or the best available estimate thereof. The pricing for investments is shared between levels in the fair value hierarchy.

Investment type	Remaining maturity (in years)			Fair value
	Less than 1 year	1-5 years	More than 10 years	
U.S. Treasury bills/notes	\$ 4,080,914	\$ 21,290,083	\$ -	\$ 25,370,997
Supranational commercial paper	-	245,769	-	245,769
Municipal bonds	-	-	773,447	773,447
Corporate paper	42,247,509	-	-	42,247,509
Corporate notes	-	10,446,412	-	10,446,412
Asset-backed securities	-	6,181,379	-	6,181,379
Local government investment pool	1,812,458	-	-	1,812,458
Money market mutual funds	89,248,314	-	-	89,248,314
	<u>\$ 137,389,195</u>	<u>\$ 38,163,643</u>	<u>\$ 773,447</u>	<u>\$ 176,326,285</u>

4. Credit risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As a means of limiting its exposure to credit risk, the Authority's policy is to strictly limit its investments in permitted investment vehicles authorized by the policy, which are generally recognized as elements of a conservative investment portfolio that carries minimal credit risk exposure. U.S. Government securities are backed by the full faith and credit of the U.S. Government, therefore a credit rating is not assigned.

The Authority's investments are rated as follows:

Investment type	S&P's Credit Rating	Fair Value
U.S. treasury notes	AA+	\$ 25,370,997
Commercial paper	A-1+	42,247,509
Corporate notes	AA+	10,446,412
Supranationals	AAA	245,769
Municipals	AA	773,447
Asset Backed Securities	AAA	6,181,379
Local Government Investment Pool	AAAm	1,812,458
Money market funds	AAAm	89,248,314
		<u>\$ 176,326,285</u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE C - DEPOSITS AND INVESTMENTS (continued)**

5. Custodial credit risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Authority's investment policy requires securities to be held by a third party custodian and be properly designated as an asset of the Authority and held in the Authority's name. As of September 30, 2021, the Authority's investments were held with a third-party custodian as required by the Authority's investment policy.

The investment policy authorizes the following maximum permissible concentrations based on book values: United States Government Securities (100%), United States Government Agencies (80%), Supranational Securities (25%), Federal Agency Mortgage-Backed Securities (20%), Asset-Backed Securities (25%), interest bearing time deposits or savings accounts (25%), repurchase agreements (25%), commercial paper (35%) of a high rating A-1 P-1 as provided by one of the nationally recognized rating agencies, Standard & Poor's corporation (S & P) or Moody's, Corporate Notes (50%), Municipal Debt (20%), Money Market Mutual Funds (75%), fixed income mutual funds (75%), and intergovernmental investment pools (50%) that are authorized pursuant to the Florida Interlocal Cooperative Act.

The policy further allows that 100% of the portfolio can be comprised of any of the following instruments: money market funds, Florida Local Government Surplus Funds Trust Funds, United States Government Securities and Federal Instrumentalities.

Investments that represent more than 5% of the Authority's investments are listed below:

<u>Investment types</u>	<u>Fair value</u>	<u>% of Portfolio</u>
Money market funds	\$ 89,248,314	51%
U.S. Treasury	25,370,997	14%
Corporate note	10,446,412	6%
Commercial paper	42,247,509	24%
	<u>\$ 167,313,232</u>	<u>95%</u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE D - CAPITAL ASSETS**

The following is a schedule of changes in capital assets of the governmental activities for the year ended September 30, 2021:

	Beginning balance	Increases	Decreases	Ending balance
<b>Governmental activities</b>				
depreciated:				
Land	\$ 12,676,821	\$ -	\$ 2,766,161	\$ 9,910,660
custodial projects	132,740,460	38,825,812	-	171,566,272
Total capital assets, not being depreciated	145,417,281	38,825,812	2,766,161	181,476,932
Capital assets, being depreciated				
Buildings and improvements	291,247	-	-	291,247
Vehicles	93,960	-	-	93,960
Furniture and office equipment	28,538	-	-	28,538
Total capital assets, being depreciated	413,745	-	-	413,745
Less accumulated depreciation for:				
Buildings and improvements	286,157	3,082	-	289,239
Vehicles	93,960	-	-	93,960
Furniture and office equipment	28,515	22	-	28,537
Total accumulated depreciation	408,632	3,104	-	411,736
Total capital assets, being depreciated, net	5,113	(3,104)	-	2,009
Governmental activities capital assets, net	<u>\$ 145,422,394</u>	<u>\$ 38,822,708</u>	<u>\$ 2,766,161</u>	<u>\$ 181,478,941</u>

Depreciation expense was \$3,104 for the year ended September 30, 2021 related to the buildings and improvements and furniture and office equipment for the governmental funds.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE D - CAPITAL ASSETS (continued)**

The following is a schedule of changes in capital assets of the enterprise funds for the year ended September 30, 2021:

	Beginning balance	Increases	Decreases	Ending balance
<b>Business-type activities</b>				
Capital assets, not being depreciated:				
Land	\$ 25,321,871	\$ -	\$ -	\$ 25,321,871
Construction in progress	124,562,603	2,820,140	-	127,382,743
Total capital assets, not being depreciated	<u>149,884,474</u>	<u>2,820,140</u>	<u>-</u>	<u>152,704,614</u>
Capital assets, being depreciated:				
Land improvements	35,278,556	4,319,335	-	39,597,891
Buildings and improvements	138,904,813	984,855	577,118	139,312,550
Vehicles	144,205,611	8,755,456	245,916	152,715,151
Furniture and office equipment	2,733,891	54,809	-	2,788,700
Other equipment	93,687,516	5,980,486	-	99,668,002
Total capital assets, being depreciated	<u>414,810,387</u>	<u>20,094,941</u>	<u>823,034</u>	<u>434,082,294</u>
Less accumulated depreciation for:				
Land improvements	21,297,084	1,295,517	-	22,592,601
Buildings and improvements	87,578,429	3,147,745	576,835	90,149,339
Vehicles	89,378,540	8,921,487	1,685,962	96,614,065
Furniture and office equipment	2,541,667	86,050	1,480	2,626,237
Other equipment	88,440,454	2,560,007	(577,469)	91,577,930
Total accumulated depreciation	<u>289,236,174</u>	<u>16,010,806</u>	<u>1,686,808</u>	<u>303,560,172</u>
Total capital assets, being depreciated, net	<u>125,574,213</u>	<u>4,084,135</u>	<u>863,774</u>	<u>130,522,122</u>
Business-type activities capital assets, net	<u><u>\$ 275,458,687</u></u>	<u><u>\$ 6,904,275</u></u>	<u><u>\$ 863,774</u></u>	<u><u>\$ 283,226,736</u></u>

Depreciation expense for the year ended September 30, 2021 related to enterprise funds amounted to:

Bus services	\$ 11,350,176
Automated skyway express	3,029,370
CTC	528,276
Ferry	<u>1,102,984</u>
Total depreciation expense	<u><u>\$ 16,010,806</u></u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE E - CUSTODIAL PROJECTS**

Custodial projects are reported in the governmental activities on the statement of net position. The following is a schedule of changes in custodial construction projects until completion, acceptance and transfer of title. The balances for the year ended September 30, 2021 are as follows:

	Beginning balance	Current year project costs/ increases	Completed projects/ decreases	Ending balance
Grant capital plan	\$ 43,462,833	\$ 16,174,610	\$ -	\$ 59,637,443
JTA mobility works	89,277,627	22,651,202	-	111,928,829
	<u>\$ 132,740,460</u>	<u>\$ 38,825,812</u>	<u>\$ -</u>	<u>\$ 171,566,272</u>

**NOTE F - INTERFUND BALANCES AND TRANSFERS**

During the normal course of operations, numerous transactions occur between funds. The following is a schedule of interfund balances at September 30, 2021:

	Receivable Fund:				Total
	General	Special Revenue	Capital Projects	Bus	
<u>Payable Fund:</u>					
Enterprise - Bus	\$ 120,143	\$ 231,746	\$ 49,391	\$ -	\$ 401,280
Enterprise - ASE	10,650	-	-	113,989	124,639
Enterprise - CTC	26,791	-	-	178	26,969
Enterprise - Ferry	4,160	-	-	-	4,160
	<u>\$ 161,744</u>	<u>\$ 231,746</u>	<u>\$ 49,391</u>	<u>\$ 114,167</u>	<u>\$ 557,048</u>

The outstanding balances between funds are being evaluated as to collectability in the next fiscal year. If the balances are deemed uncollectible, they will be recognized either as expense or income in the applicable fund. For financial statement purposes \$114,167 of interfund balances are eliminated for a net amount of \$442,881.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE F - INTERFUND BALANCES AND TRANSFERS (continued)**

Transfers of net resources from a fund receiving revenue to a fund in which the resources are to be expended are recorded as operating transfers.

	Transfers to						Consolidated Adjustment	Total
	General Fund	Other Government Funds	Bus Fund	CTC Fund	Ferry Fund	ASE Fund		
Transfer from								
General fund	\$ -	\$ 866,979	\$ 33,547,837	\$ -	\$ -	\$ -	\$ (28,166,510)	\$ 6,248,306
Capital fund	134,799	6,353,933	11,191,972	-	29,018	43,656	(17,753,378)	-
Other Government fund	1,919,920	-	66,752	-	-	-	2,424,730	4,411,402
Special Revenue	2,879,872	-	-	2,500	-	-	(1,415,927)	1,466,445
Enterprise fund - ASE	13,637,310	-	-	604,012	-	-	(14,241,322)	-
Enterprise fund - Bus	-	672,945	-	24,994,170	1,856,487	15,170,091	(2,055,629)	40,638,064
Enterprise fund - CTC	18,756,177	640,136	-	-	19,847	-	(19,416,160)	-
Enterprise fund - Ferry	3,442,453	-	-	-	-	1,270	(3,443,723)	-
Consolidated Adjustment	(40,634,439)	27,651,936	(44,806,561)	(15,696,657)	3,207,404	(1,060,497)	7,107,834	(64,230,980)
	<u>\$ 136,092</u>	<u>\$ 36,185,929</u>	<u>\$ -</u>	<u>\$ 9,904,025</u>	<u>\$ 5,112,756</u>	<u>\$ 14,154,520</u>	<u>\$ (76,960,085)</u>	<u>\$ (11,466,763)</u>

Interfund transfers were made from the Bus fund to support the operating activities of Skyway, Connexion and Ferry funds. Transfers were also made from the Service Revenue fund to support capital and operating activities of the Bus Fund and from the General fund to Other Governmental funds to provide for debt service activities. For financial statement presentation, certain transfers have been eliminated for a net amount of \$11,466,763 in the accompanying financial statements.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE G - LONG TERM LIABILITIES**

Long term debt and other liability activity for the year ended September 30, 2021 was as follows:

	Beginning balance	Additions	Reductions	Ending balance	Due within one year
<b>Governmental activities:</b>					
Revenue bonds (Series 2015)	\$ 84,600,000	\$ -	\$ 3,575,000	\$ 81,025,000	\$ 3,755,000
Unamortized original issue premium (Series 2015)	18,670,021	757,971	657,267	18,770,725	757,971
Accrued interest (Series 2015)	705,000	675,208	705,000	675,208	675,208
Revenue bonds (Series 2020)	-	35,360,000	-	35,360,000	1,640,000
Unamortized original issue premium (Series 2020)	-	9,364,353	-	9,364,353	135,054
Accrued interest (Series 2020)	-	294,667	-	294,667	294,667
Note payable	2,277,894	-	359,479	1,918,415	367,315
Accrued interest - notes payable	16,553	13,940	16,553	13,940	13,940
Total long-term debt subtotal	106,269,468	46,466,139	5,313,299	147,422,308	7,639,155
Accrued compensated absences	607,944	539,344	458,771	688,517	355,539
Net pension liability	22,493,109	-	11,663,971	10,829,138	-
OPEB liability	192,360	26,662	20,278	198,744	-
Custodial projects - due to other governments	132,740,460	38,825,812	-	171,566,272	-
Governmental activities long-term liabilities	<u>\$ 262,303,341</u>	<u>\$ 85,857,957</u>	<u>\$ 17,456,319</u>	<u>\$ 330,704,979</u>	<u>\$ 7,994,694</u>
<b>Business-type activities:</b>					
Accrued compensated absences	\$ 1,797,356	\$ 1,595,009	\$ 1,809,558	\$ 1,582,807	\$ 397,323
Claims payable	6,150,473	1,138,594	1,187,865	6,101,202	2,388,152
Net pension liability (asset)	(4,987,742)	2,113	1,937,871	(6,923,500)	-
Business activities long-term liabilities	<u>\$ 2,960,087</u>	<u>\$ 2,735,716</u>	<u>\$ 4,935,294</u>	<u>\$ 760,509</u>	<u>\$ 2,785,475</u>

The Authority's net position pension balance for its business activities is shown as a negative balance to indicate an overall net pension asset. This amount consists of a Salaried pension liability of \$281,566 and a Drivers pension asset of \$7,205,066.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE G - LONG TERM LIABILITIES (continued)**

*Local option gas tax revenue bonds - Series 2015*

In January 2015, the Authority issued \$97,485,000 in local option gas tax revenue bonds, Series 2015. The bonds are used to: (i) finance expenditures relating to the cost of transportation projects identified in the Authority's mobility program, and (ii) fund a debt service reserve. The Series 2015 issue has a final maturity of 2036. The outstanding bond balance as of September 30, 2021 was \$81,025,000. Interest rates range from 3% to 5%. The revenues of the local option gas tax have been pledged as collateral and the payments of the bonds are insured with a municipal bond issue insurance policy. The approximate amount of the pledge is equal to the remaining principal and interest of \$117,091,750. During 2021, \$17,908,832 of local option gas tax revenue was recognized and \$7,810,000 was paid for debt service and fees.

The Authority recognized two months of accrued interest in the amount of \$675,208 for an interest payment due on February 1, 2022. The next principal payment in the amount of \$3,755,000 is due on August 1, 2022. The current portion of the revenue bonds payable including the current amortization of the bond premium due within one year is \$4,512,971 as presented in the Statement of Net Position for governmental activities.

Debt Maturities

Series 2015 Years ending September 30:	Principal	Interest	Total
2022	\$ 3,755,000	\$ 4,051,250	\$ 7,806,250
2023	3,945,000	3,863,500	7,808,500
2024	4,140,000	3,666,250	7,806,250
2025	4,345,000	3,459,250	7,804,250
2026	4,565,000	3,242,000	7,807,000
2027-2031	26,480,000	12,550,250	39,030,250
2032-2036	33,795,000	5,234,250	39,029,250
	<u>\$ 81,025,000</u>	<u>\$ 36,066,750</u>	<u>\$ 117,091,750</u>



**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE G - LONG TERM LIABILITIES (continued)**

*Regions notes payable*

In July 2019, the Authority issued a new general obligation debt in the form of a loan recognized in the governmental funds. The loan is used to finance the expenditures relating to costs for designing, engineering, financing, acquiring, equipping and constructing upgrades to the Acosta Bridge lighting system. The Series 2019 issue has a final maturity of 2026. The outstanding loan balance as of September 30, 2021 was \$1,918,415. The interest rate is 2.18%. Upon the occurrence of an Event of Default, the principal and interest payments due on the Note shall be accelerated and become immediately due. Any amounts due under the Note or this agreement not paid when due shall bear interest at a default rate equal to the interest rate on the Note plus 6% per annum from and after the date due until paid.

Under the loan documents, \$2,656,680 of the Authority's reserve funds (including earnings) were deposited into a separately designated collateral account with the secured party Regions Capital Advantage Bank as pledged revenue for the loan. At all times during the term of the loan, JTA will maintain on deposit in the collateral account an amount equal to no less than the sum of the outstanding principal of the note, plus the highest annual amount of one year's interest on the note (minimum account balance). The Authority may withdraw amounts from the collateral account as long as the minimum account balance remains on deposit in the account following such withdrawal. No proceeds of the loan shall be permitted to be deposited at any time into the collateral account. The balance of the reserve funds is \$2,330,230 as of September 30, 2021.

The Authority recognized four months of accrued interest in the amount of \$13,940 for an interest payment due on December 1, 2021. The next principal payment in the amount of \$367,315 is due on June 1, 2022, representing the current portion of the note payable due within one year as presented in the Statement of Net Position for governmental activities.

Debt Maturities

Series 2019 Years ending September 30:	Principal	Interest	Total
2022	\$ 367,315	\$ 41,821	\$ 409,136
2023	375,323	33,814	409,137
2024	383,505	25,632	409,137
2025	391,865	17,272	409,137
2026	400,407	8,729	409,136
	<u>\$ 1,918,415</u>	<u>\$ 127,268</u>	<u>\$ 2,045,683</u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE G - LONG TERM LIABILITIES (continued)**

*Local option gas tax revenue bonds - Series 2020*

In October 2020, the Authority issued \$35,360,000 par value local option gas tax revenue bonds, Series 2020. The total purchase price of \$ 44,724,353 includes the Original Issue Premium of \$ 9,491,880 less an Underwriters Discount of \$ 127,527. The bonds are used to: (i) finance expenditures relating to the cost of transportation projects identified in the Authority's mobility program, and (ii) fund a debt service reserve. The Series 2020 issue has a final maturity of 2036. The outstanding bond balance as of September 30, 2021 was \$44,724,353 which includes a premium of \$9,364,353. The interest rate is 5%. The revenues of the local option gas tax have been pledged as collateral and the payments of the bonds are insured with a municipal bond issue insurance policy. The approximate amount of the pledge is equal to the remaining principal and interest of \$51,739,250. During 2021, \$1,343,483 was paid for debt service and fees.

The Authority recognized two months of accrued interest in the amount of \$294,667 for an interest payment due on February 1, 2022. The next principal payment in the amount of \$1,640,000 is due on August 1, 2022. The current portion of the revenue bonds payable including the current amortization of the bond premium due within one year is \$1,775,054 as presented in the Statement of Net Position for governmental activities.

Debt Maturities

Series 2020 Years ending September 30:	Principal	Interest	Total
2022	\$ 1,640,000	\$ 1,768,000	\$ 3,408,000
2023	1,720,000	1,686,000	3,406,000
2024	1,805,000	1,600,000	3,405,000
2025	1,900,000	1,509,750	3,409,750
2026	1,990,000	1,414,750	3,404,750
2027-2031	11,555,000	5,476,500	17,031,500
2032-2036	14,750,000	2,284,250	17,034,250
	<u>\$ 35,360,000</u>	<u>\$ 15,739,250</u>	<u>\$ 51,099,250</u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE H - OPERATING LEASE**

On July 28, 2015, the Authority entered into an operating lease for the Church Street premises, an 18-month period expiring on January 31, 2017. On December 20, 2017, a second amendment was executed to further extend the terms of the lease to expire on January 31, 2020. In February 2020, the Authority signed a new lease agreement for the period of March 1, 2020 to February 28, 2021. For the year end September 30, 2021, total rental expense was \$ 32,381.

On October 31, 2018, the Authority entered into 25 year operating lease for premises located on FSCJ's Kent Campus at 3939 Roosevelt Boulevard for transit stop operations with no consideration given. The lease will expire on October 31, 2043. For the year end September 30, 2021 the total rental expense was \$0.00.

On October 3, 2018, the Authority entered into a 25 year operating lease for premises located at 96076 Lofton Square Court for transit stop operations with no consideration given. The lease will expire on October 2, 2043, with a one period renewal option for a period of up to 25 additional years. For the year end September 30, 2021 the total rental expense was \$0.00.

On May 1, 2019, the Authority entered into an operating lease for the property located at 1459 Roxie Street for use as a temporary location for office space for Ferry operations, for a 24 month term that expired on April 30, 2021. On May 1, 2021, an amendment was executed to further extend the terms of the lease to expire on April 30, 2023. For the year end September 30, 2021, total rental expense was \$ 6,912.

The future minimum lease payments for these leases are as follows:

Year Ending September 30:	FSCJ (Kent) Campus 3939		
	Roosevelt Boulevard	96076 Lofton Square Court	1459 Roxie Street
2022	\$ -	\$ -	\$ 6,912
2023	-	-	6,912
2024	-	-	-
2025	-	-	-
2026	-	-	-

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE I - RISK MANAGEMENT**

The Authority is exposed to various risks of loss related to injury and damage claims arising from operations. The Authority is self-insured for general liability and automobile liability and purchases stop loss insurance which caps the Authority's liability at \$300,000 per claim. Stop loss insurance is limited to \$2 million for product liability (automobile) and \$1 million for personal injury. The Authority purchases commercial insurance for group health insurance, workers compensation and destruction of property.

Claim liabilities include an amount for known claims and claims that have been incurred but not reported (IBNRs) for which a loss is probable. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts and other economic and social factors. The liability is reported in the Enterprise Funds. During fiscal year 2021, individual injury and damage claims in excess of \$200,000 and \$300,000 per occurrence were subject to the Florida Sovereign Immunity Law.

Changes in the estimated liability for the self-insurance program consisted of the following:

Fiscal year ended September 30,	Beginning balance	Current year claims and changes in estimates	Claims paid	Ending balance
2019	\$ 5,010,005	\$ 2,119,007	\$ 1,561,666	\$ 5,567,346
2020	\$ 5,567,346	\$ 1,637,524	\$ 1,054,397	\$ 6,150,473
2021	\$ 6,150,473	\$ 1,138,594	\$ 1,187,865	\$ 6,101,202

**NOTE J - COMMITMENTS AND CONTINGENCIES**

**Construction commitments:** The Authority had construction and construction-related commitments related to the Custodial Projects discussed at Note E amounting to approximately \$171,566,272 at September 30, 2021.

**JTA MobilityWorks Program:** As of July 29, 2014, the Authority and the City of Jacksonville entered into an interlocal agreement (ILA) for the purpose of constructing roadway projects as defined in the JTA MobilityWorks Program CIP plan. As of the effective date of the ILA, the City of Jacksonville pledged its Duval Authority local option gas tax revenues to pay the debt service on transportation revenue bonds issued by the Authority to fund such roadway projects under the JTA MobilityWorks Program. All such bonds are revenue obligations, secured solely by the Local Option Gas Taxes collected in Duval County, and there is no guarantee by the City or any other Authority revenues or assets pledged for such bonds, see Note G.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE J - COMMITMENTS AND CONTINGENCIES (continued)**

**Better Jacksonville Plan:** As of October 1, 2000, the Authority and the City of Jacksonville entered into an ILA for the purpose of constructing roadway projects as defined in the Better Jacksonville Plan. As of the effective date of the ILA, the Authority pledged its Duval County sales tax revenues to pay the debt service on transportation revenue bonds issued by the City of Jacksonville to fund such roadway projects under the Better Jacksonville Plan. All such bonds are revenue obligations, secured solely by the Transportation Discretionary Sales Surtax and Constitutional Gas Taxes collected in Duval County, and there is no guarantee by the Authority nor are any other of the Authority revenues or assets pledged for such bonds, see Note G.

**Grant funding:** Federal and State grant awards are audited in accordance with the requirements of the Uniform Guidance and the Florida Single Audit Act. These grant awards are subject to audit by the respective grantor agencies. Entitlements to these resources are generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure resources for allowable purposes. Any disallowance resulting for a federal audit may become a liability of the Authority. It is management's opinion that no material liabilities will result from any such grantor audits.

**Union contracts:** At September 30, 2020, the Authority employed a total of 703 employees. The employees covered under union contracts represents 71% or 502 of the Authority's total employees. The Amalgamated Transit Local Union No. 1197 covers bus operators. The three year contract, representing 322 employees, expires December 1, 2022.

The American Federation of State, County and Municipal Employees Florida Council 79, (AFSCME), covers 24 dispatchers and operations supervisors. This three year contract expires May 20, 2022.

There are 140 mechanics and utility employees who operate under a contract with the International Association of Machinists and Aerospace Workers Union No. 759. The three year contract expired on September 20, 2024 and was renewed on December 2, 2019 through December 1, 2022. Additionally, under the same Union, there are 16 customer service employees that are covered under a separate three year contract which expires December 1, 2022.

**Purchase commitment:** On November 25, 2014 the Authority entered into a 15-year purchase agreement with a third party vendor for compressed natural gas. This agreement was amended on September 30, 2016. The amended agreement requires the purchase of compressed natural gas starting at a rate of \$1.257 per diesel gas equivalent (DGE) and increasing to \$1.346 per DGE. There is a minimum annual volume that must be purchased starting at 126,563 DGEs and increasing to a total of 843,750 DGEs at the end of the 15 year period. The Authority has estimated the 15 year cost of this agreement, based on the minimum purchase requirements, will be approximately \$23.5 million (including infrastructure costs), as compared to a cost of \$28.5 if diesel fuel continued to be used.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE J - COMMITMENTS AND CONTINGENCIES (continued)**

**Purchase commitment (continued):** On November 16, 2017 the Authority entered into an agreement with a third party supplier for Design-Build services on Kernan Boulevard from Atlantic Boulevard to McCormick Road. This agreement is for the design and construction of the roadway widening project to reconstruct Kernan Boulevard from a four-lane to a six-lane urban roadway between Atlantic Boulevard and Matthew Unger Drive and four lanes from Matthew Unger Drive to McCormick Road. The road will have raised medians, curb and gutter, sidewalks, bike lanes, a 12-foot multi-use path on the eastside of the road and utility improvements. Total compensation under this agreement was \$25,331,205. The Authority has no open invoices but does anticipate close out work.

On March 18, 2019, the Authority entered into a five-year agreement with a third party vendor for U2C Technology Integration Consulting Services. This agreement is intended to advance the Authority's goal of Transformative Mobility Solutions by conceptualizing, implementing and developing the autonomous vehicle technology system Ultimate Urban Circulator (U<sup>2</sup>C). The U<sup>2</sup>C will be an integrated autonomous vehicle system in downtown Jacksonville, serving as a circulator and people mover. Consulting services will include developing the U<sup>2</sup>C framework as it pertains to Data, Communications, Cybersecurity and Vehicle Locations Systems. Total compensation under this agreement is \$10,000,000.

On May 24, 2019, the Authority entered into an agreement with a third party supplier for the manufacture of heavy duty buses. This agreement was conducted as a State Schedule for the State of Florida with the guidance of the Florida Department of Transportation. This agreement is instrumental as it gives the ability to any government entity within the State of Florida the opportunity to procure heavy-duty buses in an expeditious manner. This contract set a price for a base bus while including the ability for each entity to add additional options that will provide them a bus that fits their entities individual business model. This is an indefinite delivery, indefinite quantity contract that is effective for two years with three (3) one year options to renew.

On October 29, 2020, the JTA Board of Directors approved the ranked shortlist and authorized the Chief Executive Officer to execute a contract with C&D Construction, Inc., for a not-to-exceed amount of \$6,940,492 to provide construction services for the St. Johns River Ferry (Ferry) Phase IV Improvements Design-Build project. Phase IV Ferry Improvements include design-build services for improvements at both the Mayport and Fort George landings that include vertical panel installation, new bulkheads, slip wall catwalk access, mooring bollards, Americans with Disabilities Act (ADA) and site safety improvements, asphalt paving, functional landscaping, warehouse and lighting.

On August 26, 2021, the JTA Board of Directors authorized the Chief Executive Officer to negotiate and execute a contract (P-21-008) with Balfour Beatty Construction, LLC (Balfour Beatty), the single, responsive and responsible proposer, to design and, subject to the following conditions, build, operate, and maintain, the first phase of an autonomous transportation network known as the Ultimate Urban Circulator System (U2C). This will authorize the JTA to commence negotiations with Balfour Beatty to finalize the terms of the draft autonomous vehicle (AV) progressive design-build-operate-maintain Contract, which will be presented to the Board for final approval at a later date.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS**

**Pension plan of the primary government:** The administrative employees of the Authority participate in the Florida Retirement System (the “FRS”) defined benefit pension plan, a cost-sharing multiple-employer public employee retirement system administered by the State of Florida Department of Administration, Division of Retirement, to provide retirement and survivor benefits to participating public employees. Chapter 121, Florida Statutes, establishes the Authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions.

Benefits are determined by category and length of service and the applicable contribution rates are as follows:

Benefit	Vesting	July 1, 2017 Employer contribution rate	July 1, 2018 Employer contribution rate	July 1, 2019 Employer contribution rate	July 1, 2020 Employer contribution rate	July 1, 2021 Employer contribution rate
1.6% times years of service times average compensation (8 highest years) if age 65 or 33 years of services at any age.	Choice Pension - after 6 years of creditable service if actively employed on July 1, 2001 or 8 years if initially enrolled on or after July 1, 2011 Investment - after 1 year of creditable service.	7.92%	8.26%	8.47%	10.00%	10.82%
2.0% times years of service times average compensation (8 highest years) if age 65 or 33 years of services at any age.	Choice Pension - after 6 years of creditable service if actively employed on July 1, 2001 or 8 years if initially enrolled on or after July 1, 2011 Investment - after 1 year of creditable service.	22.71%	24.06%	25.41%	27.29%	29.01%
Accumulated FRS benefits earn 1.3% effective annual interest compounded monthly for a period up to 60 months after becoming vested, having reached normal retirement date, and remaining employed.	Subject to normal system vesting provision for membership category.	13.26%	14.03%	14.60%	16.98%	18.34%

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

All of the above employer contribution rates include 1.66% for a post-retirement health insurance subsidy as part of the Health Insurance Subsidy (HIS) Plan. The Regular and Senior Management rates also include .06% for an administrative and educational fee.

Participating employer contributions are based upon actuarially determined state-wide rates established by the State of Florida, that expressed as percentages of annual covered payroll are adequate to accumulate sufficient assets to pay benefits when due. Employee contribution rates are 3% for regular employees and senior management. There is no employee contribution for employees enrolled in DROP.

Contributions to the FRS were \$2,201,156 for the year ended September 30, 2021, which was equal to the required contributions for each year.

The System issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the Division of Retirement, 2639 North Monroe Street, Building C, Tallahassee, Florida 32399-1560.

Governmental Accounting Standards Board Statement No. 68

As a participating employer, the Authority applies GASB Statement No. 68, as amended, *Accounting and Financial Reporting for Pensions*, which requires employers participating in cost-sharing multiple employer defined benefit pension plans to report the employers' proportionate share of the net pension liabilities and related pension amounts of the defined benefit pension plans.

**The Florida Retirement System Pension Plan**

*Pension Liabilities, Expense, and Deferred Items Related to Pensions:*

At September 30, 2021, the Authority reported a net pension liability of \$3,421,458 for its proportionate share of the plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The Authority's proportionate share of the net pension liability was based on the Authority's 2020-21 fiscal year contributions relative to the 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the Authority's proportionate share was .049254% of the net pension liability which was .00809% increase from its proportionate share measured as of June 30, 2020.



**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**The Florida Retirement System Pension Plan (continued)**

*Pension Liabilities, Expense, and Deferred Items Related to Pensions (continued):*

For the fiscal year ended September 30, 2021, the Authority recognized the FRS Plan pension income of (\$1,200,025). In addition, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflow of Resources	Deferred Inflow of Resources
Difference between expected and actual experience	\$ 586,443	\$ -
Change of assumptions	2,341,131	-
Net difference between projected and actual earnings on FRS pension plan investments	-	11,936,608
Change in proportion and differences between Authority FRS contributions and proportional share of contributions	2,510,788	-
Authority FRS contributions subsequent to the measurement date	463,959	-
	<u>\$ 5,902,321</u>	<u>\$ 11,936,608</u>

The deferred outflows of resources related to pensions, totaling \$463,959 resulting from Authority contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending September 30:	Deferred Outflows/ (inflows), net
2022	\$ (1,313,913)
2023	(1,328,226)
2024	(1,347,040)
2025	(1,375,057)
2026	(1,580,590)
Thereafter	446,580

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**The Florida Retirement System Pension Plan (continued)**

Actuarial Assumptions. The total pension liability as of June 30, 2021 was determined using the following actuarial assumptions which were based on certain results of the most recent actuarial experience study completed for July 1, 2013 – June 30, 2018:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.80%

Mortality assumptions were based on the PUB-2010 base table, projected generationally with Scale MP-2018. Additional details are provided in the actuarial valuation report.

The long-term expected rate of return assumption of 6.80% used in GASB discount rate calculations consists of two building block components: 1) a 4.17% 50<sup>th</sup> percentile geometric average annual long term future real return assumption developed by Milliman's 2021 capital outlook model, and 2) a long-term average annual inflation assumption of 2.4% as most recently adopted in October 2021 by the FRS Actuarial Assumption Conference. The table below contains a summary of Milliman's in-house assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the 2.40% inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward- looking capital market economic model.

Asset Class	Policy allocation	Annual arithmetic return	Compound annual (geometric) return	Standard deviation
Cash equivalents	1.0%	2.1%	2.1%	1.1%
Fixed income	19.0%	10.0%	9.7%	13.0%
Global equity	54.0%	8.2%	6.7%	17.8%
Real estate (property)	10.3%	15.2%	12.1%	35.4%
Private equity	11.1%	29.9%	23.8%	59.2%
Strategic investments	4.6%	41.6%	36.6%	79.1%
Total	100%			
Assumed inflation - mean			2.4%	1.2%

Summarized target allocation as provided to us by Aom Hweitt Investment Consulting via email on September 21, 2021.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**The Florida Retirement System Pension Plan (continued)**

Discount Rate. The discount rate used to measure the total pension liability was 6.80%. The FRS Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees if future experience follows assumptions and the Actuarially Determined Contribution (ADC) is contributed in full each year. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the Authority's Proportionate Share of the Net Position Liability to Changes in the Discount Rate:

The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 6.80%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.80%) or 1 percentage-point higher (7.80%) than the current rate:

	1% Decrease 5.90%	Current rate 6.90%	1% Increase 7.90%
Net Pension Liability - FRS	\$ 15,300,991	\$ 3,421,458	\$ (6,508,499)

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

**The Retiree Health Insurance Subsidy Program (HIS)**

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple employer defined benefit pension plan which was established and administered in accordance with Section 112.363, Florida Statutes. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the HIS program. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the Authority's fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum HIS payment is \$30 and the maximum HIS payment is \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive HIS Plan benefits, a retiree under a State administered retirement system must provide proof of health insurance coverage, which may include Medicare.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**The Retiree Health Insurance Subsidy Program (HIS) (continued)**

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for specified employees. For the fiscal year ended September 30, 2019, the contribution rate was 1.66% of payroll pursuant to section 112.363, Florida Statutes. The Authority contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislation may reduce or cancel HIS payments.

The Authority's contributions to the HIS Plan were \$373,174 for the year ended September 30, 2021 which was equal to the required contributions.

Pension Liabilities, Expense, and Deferred Items Related to Pensions:

At September 30, 2021, the Authority reported a net pension liability of \$7,407,680 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined based on the actuarial valuation as of July 1, 2021. The Authority's proportionate share of the net pension liability was based on the Authority's 2020-21 fiscal year contributions relative to the total 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the Authority's proportionate share was .0604%, which was an increase of .0102% from its proportionate share measured as of June 30, 2020.

For the Authority's fiscal year ended September 30, 2021, the Authority recognized the HIS Plan pension expense of \$499,706. In addition, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following resources:

Description	Deferred outflow of resources	Deferred inflow of resources
Difference between expected and actual experience	\$ 247,880	\$ 3,103
Change of assumptions	582,078	305,215
Net difference between projected and actual earnings on HIS pension plan investments	7,722	-
Change in proportion and differences between Authority HIS contributions and proportional share of contributions	1,253,889	2,094
Authority HIS contributions subsequent to the measurement date	84,812	-
	<u>\$ 2,176,381</u>	<u>\$ 310,412</u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**The Retiree Health Insurance Subsidy Program (HIS) (continued)**

Pension Liabilities, Expense, and Deferred Items Related to Pensions (continued):

The deferred outflows of resources related to pensions, totaling \$84,813 for 2021 resulting from Authority contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending September 30:	Deferred outflows/ (Inflows), net
2022	\$ 386,347
2023	323,139
2024	309,613
2025	286,651
2026	253,030
Thereafter	222,377

Actuarial Assumptions. The total pension liability as of June 30, 2021 was determined using the following actuarial assumptions which were based on certain results of the most recent experience study of the FRS Pension Plan completed in 2019 for the period July 1, 2013 - June 30, 2018.

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Municipal bond rate	2.16%

Mortality assumptions were based on the PUB-2010 base table, projected generationally with Scale MP-2018. Additional details are provided in the actuarial valuation report.

Discount Rate: The municipal bond rate used to measure the total pension liability relating to the HIS Plan was 2.16% for 2021. In general, the discount rate for calculating the total pension liability under GASB 67 is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**The Retiree Health Insurance Subsidy Program (HIS) (continued)**

*Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate:*

The following presents the Authority's proportionate share of the net pension liability, for the HIS Plan, calculated using the discount rate of 2.16%, as well as what the Authority's proportionate share of the net pension liability would be if it was calculated using a discount rate that is 1 percentage-point lower (1.16%) or 1 percentage-point higher (3.16%) than the current rate:

	1% Decrease 1.16%	Current rate 2.61%	1% Increase 3.16%
Net pension liability - HIS	\$ 8,563,996	\$ 7,407,680	\$ 6,460,338

*Pension Plan Fiduciary Net Position:* Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

**Pension plans of Jax Transit Management Corp. (JTM)**

JTM (a component unit) makes contributions to a multi-employer defined benefit pension plan for the JTM employees (mechanics) represented by the International Association of Machinists union. JTM also maintains two single-employer defined benefit pension plans, which cover general (salaried) employees and bus operators (drivers) for the Authority's proprietary activities.

**International Association of Machinists (IAM) Pension Plan**

Mechanics and other technicians whose job classification is within the bargaining unit represented by the International Association of Machinists ("IAM") union participate in the IAM defined benefit pension plan, a cost-sharing multiple-employer retirement plan administered by the union to provide retirement and survivor benefits to participating employees. As of September 30, 2021, 140 of the Authority's employees were covered under this plan. The plan documents for the IAM National Pension Fund establish the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions. The plan issues does not issue a publicly available financial report.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**International Association of Machinists (IAM) Pension Plan (continued)**

Benefits are determined by category and length of service as follows:

Membership Category	Retirement Benefit	Vesting	January 1, 2021 Employer Contribution rate	January 1, 2020 Employer Contribution rate	January 1, 2019 Employer Contribution rate	January 1, 2018 Employer Contribution rate
Regular	Benefit calculated based upon the participants age of retirement, the participants amount of credited service, the contribution rates paid by contributing employer on the participants behalf, and the form of payment chosen by the participant at retirement.	After 5 years of vesting service or five years of future service credit	\$3.90 per hour	\$3.90 per hour	\$3.90 per hour	\$3.90 per hour

Participating employer contributions are based upon the collective bargaining agreement for mechanics and utility employees in effect through November 2, 2022 that, expressed as an hourly rate, are adequate to accumulate sufficient assets to pay benefits when due. No employee contributions are required.

The payments made to the IAM plan in the years ended September 30, 2021, 2020, 2019, 2018, and 2017 were \$1,170,722, \$1,143,954, \$1,148,965, \$1,156,396, and \$1,147,357, respectively, which were equal to the required contributions for each year.

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp.**

**Salaried Plan description:** The Authority contributes to the Jax Transit Management Corp. (JTM) Retirement Plan for Salaried Employees, a single-employer defined benefit plan which covers all salaried employees on JTM's payroll whose job classifications are not represented by unions. The Salaried Employees plan was established by JTM on January 1, 1963. The Authority has fiduciary responsibility for the plan assets of the Salaried plan, thus the net position of this plan is reported as a pension trust fund. A committee comprised of three JTM employees and three employees of the Authority administer the Salaried Employees Plan.

**Drivers Plan description:** The Authority also contributes to the Amalgamated Jax Transit Management, Corp. Pension Plan, a single-employer defined benefit plan which covers all full and part-time bus operators on JTM's payroll whose job classification is within the bargaining unit represented by the Amalgamated Transit Union Local 1197. The Drivers Plan was established on May 1, 1964 by JTM. The plan is administered by a six-member Board of Control. The Authority has no fiduciary responsibility for the plan assets of the Drivers plan, thus the net position of this plan is not reported as a pension trust fund. The plan issues an available financial report which may be obtained by writing or calling the plan administrator, Reliance Trust at 1000 Abernathy Rd. NE, Suite 400, Atlanta GA 30328-5634 or (800) 749-0752.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp. (continued)**

As of December 31, 2020, employee membership data related to both of these plans was as follows:

	<u>Salaried Employees</u>	<u>Drivers Plan</u>
Active employees:		
Nonvested	-	76
Partially vested	-	20
Fully vested	7	223
Retirees and beneficiaries currently receiving benefits	5	254
Terminated plan members entitled to but not yet receiving benefits	12	160
	<u>24</u>	<u>733</u>

The following is a summary of funding policies, contribution methods and benefit provisions:

	<u>Salaried Employees</u>	<u>Drivers Plan</u>
Determination of contribution requirements	Actuarially determined	Contracted pursuant to union negotiations
Employer	Paid quarterly	\$2.66 per hour
Funding of administrative costs	Paid by JTM	Paid by plan assets
Period required to vest	6 Year Graduated Vesting Schedule	Employees Hired before 1/31/2017
	After 2 Years of Service - 20%	- Less than 5 years - 0%
	After 3 Years of Service - 40%	- 5 years or more - 100%
	After 4 Years of Service - 60%	Employees Hired after 1/31/2017
	After 5 Years of Service - 80%	- Less than 3 years - 0%
	After 6 Years of Service - 100%	- 3 years - 20%
		- 4 years - 40%
		- 5 years - 60%
		- 6 years - 80%
		- 7 years - 100%
Postretirement benefit increases	Not applicable	Not applicable
Eligibility for distribution	Normal retirement: The first day of the calendar month coincident with or next following the attainment of age 65 or the 5th year of plan participation, if later. Early retirement: attainment of age 55 and completed 5 years of plan participation as well as 5 years of service.	The earlier of (1) the Anniversary Date on which the participant reaches 30 years of vesting service or (2) the latter of attainment of age 65 and 5 years of participation. Early retirement: attainment of age 62 and completion of 20 vesting year of service.
Benefit provisions	1.5% average monthly compensation per year of service, limited to 60 year(s).	\$62 per month, effective 10/1/2018, for each plan year of service limited to 30 years for participants who perform at least one hour of service after October 31, 2006.



**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp. (continued)**

**Funding policies:** The following table provides information concerning funding policies:

	Salaried employees	Drivers Plan
Valuation date	December 31, 2020	December 31, 2020
Actuarial cost method	Entry age normal	Entry age normal
Amortization method	Level % of payroll	Level dollar
Amortization period	7 years	7 years
Actuarial asset valuation method	Market value	Market value
Actuarial assumptions:		
Assumed rate of return on investments	6% compounded annually	7% compounded annually
Projected salary increases	Assumed 3% per year	None
Mortality rates	Pre-Retirement: RP-2014 Employee total dataset (sex-distinct) with generational projection using MP 2019 scale Post-Retirement: RP-2014 Healthy Annuitant (sex-distinct) with generational projection using MP 2019 scale	RP-2014 Blue Collar Adjusted to 2016 and projected forward using Scale MP-2017
Postretirement benefit increases (maximum)	None	None
Inflation	2.0%	2.5%

The Salaried Plan's funding policy provides for annual employer contributions based on funding requirements from section 412 and 430 of the Internal Revenue Code (IRC). Specifically, an actuarial valuation is done under ERISA to measure the unfunded liability (or surplus) at the end of the plan year and the Minimum Required Contribution (MRC) is determined. This MRC is the minimum amount that the sponsor needs to contribute during the plan year that is sufficient to accumulate sufficient assets to pay benefits when due. Significant actuarial assumptions used to compute contribution requirements are based on the requirements of the IRC and it changes every year. Employees contribute 3% to the salaried plan as well.

The Driver Plan's funding policy provides for annual employer contributions based on funding requirements from section 412 and 430 of the Internal Revenue Code (IRC). Specifically, an actuarial valuation is done under ERISA to measure the unfunded liability (or surplus) at the beginning of the plan year and the Minimum Required Contribution (MRC) is determined. This MRC is the minimum amount that the sponsor needs to contribute during the plan year that is sufficient to accumulate sufficient assets to pay benefits when due.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp.  
(continued)**

Significant actuarial assumptions used to compute contribution requirements are based on the requirements of the IRC and it changes every year. In addition, there is also employee contributions upon the ratification of the agreement dated November 6, 2017. New hires contribute 3% of their hourly wages to their pension as employee contribution. New hires were eligible to participate starting in July 2018.

Investments - Salaried Employee Plan

A committee comprised of three JTM employees and three Authority employees administers the Salaried Employee Plan. The committee has the authority to establish and amend the investment policy including decisions regarding asset allocation. It is the policy of the committee to pursue an investment strategy that reduces risk through prudent diversification of the portfolio across a broad selection of distinct asset classes. The following was the committee's adopted asset allocation policy as of September 30, 2021:

<u>Asset Class</u>	<u>Target allocation</u>
US Government	30%
Mutual Funds/Equity	45%
Mutual Funds/Fixed	25%
	<u>100%</u>

The expected return on investments is determined from a building block approach that includes components for inflation, real risk-free return, and risk premium. It is calculated by summing the weighted average of the total return for each asset class.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp.  
(continued)**

Net Pension Liability - Salaried Employee Plan

The components of the net pension liability of the Authority's Jax Transit Management, Corp. (Salaried Employee) plan at September 30, 2021, based on the December 31, 2020 valuation results, were as follows:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance at December 31, 2019	\$ 1,660,239	\$ 1,643,450	\$ 16,789
Changes for the year:			
Service cost	57,659	-	57,659
Interest	88,163	-	88,163
Participant contributions	-	-	-
Difference between expected and actual experience	283,556	-	283,556
Changes of assumption	(8,180)	-	(8,180)
Employer and employee contributions	-	88,800	(88,800)
Net investment income	-	107,011	(107,011)
Benefit payments	(381,706)	(381,706)	-
Administrative expense	-	(39,390)	39,390
Investment expense	-	-	-
Other	-	-	-
Net changes	39,492	(225,285)	264,777
Balance at December 31, 2020	\$ 1,699,731	\$ 1,418,165	\$ 281,566

Discount rate - Salaried Employee Plan

The discount rate used to measure the Salaried Employee Plan total pension liability was 6% as of December 31, 2020. The pension plan's fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years. The discount rate used to calculate the total pension liability and net pension liability is equal to the long-term assumed rate of return on investments.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp. (continued)**

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - Salaried Employee Plan

The following table illustrates the sensitivity of the Jax Transit Management, Corp. (Salaried Employee) plan net pension liability as of December 31, 2020 to changes in the discount rate:

	1% Decrease 5%	Current rate 6%	1% Increase 7%
Net pension liability - salaried	\$ 1,956,493	\$ 1,699,731	\$ 1,485,693
Fiduciary net position	\$ 1,418,165	\$ 1,418,165	\$ 1,418,165
Net pension liability	\$ 538,328	\$ 281,566	\$ 67,528

Pension Expense and Deferred Outflows (Inflows) of Resources for the Salaried Employee Plan are as follows:

Description	Deferred outflow of resources	Deferred inflow of resources
Net difference between projected and actual earnings on salaried pension plan investments	\$ 46,370	\$ 50,602
Experience (gains) losses	273,407	157,979
Change in assumption	40,383	21,377
Authority contributions subsequent to the measurement date	133,082	-
	\$ 493,242	\$ 229,958

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp.  
(continued)**

The deferred outflows of resources related to pensions, totaling \$133,082 for 2021 resulting from Authority contributions to the Salaried Employee Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending September 30:	Deferred outflow/ (inflow), net
2022	\$ 54,672
2023	63,157
2024	16,046
2025	(3,673)
2026	-
Thereafter	-

Drivers Plan

The Jax Transit Management Corp. ("Drivers Plan") funding policy provides for periodic employer contributions at contractually negotiated rates that, expressed as an hourly rate, are sufficient to accumulate sufficient assets to pay benefits when due. Significant actuarial assumptions used to compute contribution requirements are the same as those used to compute the pension benefit obligation described above.

Investments - Drivers Plan

The Drivers Plan is administered by a six-member Board of Control. The Board has the authority to establish and amend investment policy including decisions regarding asset allocation. It is the policy of the Board to pursue an investment strategy that reduces risk through prudent diversification of the portfolio across a broad selection of distinct asset classes. The following was the Board's adopted asset allocation policy as of September 30, 2021:

Asset class	Target allocation
Domestic equities	43%
International equities	7%
Fixed income	30%
Hedged strategies	10%
Real estate	10%
	<u>100%</u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp.  
(continued)**

Investments - Drivers Plan (continued)

The long-term expected rate of return on plan investments is developed for each major asset class by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2021, are summarized in the following table:

<u>Asset Class</u>	<u>Long-term expected real rate of return</u>
Domestic equities	4.1%
International equities	4.3%
Fixed income	1.0%
Hedged strategies	4.5%
Real estate	5.5%

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp. (continued)**

Net Pension Liability - Jax Transit Management Corp. Drivers Plan

The components of the net pension liability of the Authority's Jax Transit Management, Corp. (Drivers) plan at September 30, 2021, based on the December 31, 2020 valuation results, were as follows:

	(Increase) Decrease		
	Total Pension	Plan Fiduciary	Net Pension
	Liability (a)	Net Position (b)	(Asset) (a) - (b)
Balance at December 31, 2019	\$ 44,755,738	\$ 49,760,269	\$ (5,004,531)
Changes for the year:			
Service cost	985,411	-	985,411
Interest	3,046,936	-	3,046,936
Differences between expected and actual experience	1,188,884	-	1,188,884
Assumption changes	(122,883)	-	(122,883)
Contributions-employer	-	2,122,120	(2,122,120)
Contributions-employee	-	98,184	(98,184)
Net investment income	-	5,449,816	(5,449,816)
Changes in benefit terms	-	-	-
Benefit payments	(2,456,163)	(2,456,163)	-
Administrative expense	-	(371,237)	371,237
Other	-	-	-
Net changes	2,642,185	4,842,720	(2,200,535)
Balance at December 31, 2020	\$ 47,397,923	\$ 54,602,989	\$ (7,205,066)

Discount rate - Jax Transit Management Corp. Drivers Plan

The discount rate used to measure the total pension liability was 7% as of December 31, 2020. The pension plan's fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years. The discount rate used to calculate the total pension liability and net pension liability is equal to the long-term assumed rate of return on investments.

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE K - EMPLOYEE BENEFITS (continued)**

**Defined Benefit Pension Plans Sponsored by Jax Transit Management Corp. (continued)**

Sensitivity of the Net Pension (Asset) Liability to Changes in the Discount Rate- Jax Transit Management Corp. Drivers Plan

The following table illustrates the sensitivity of the Drivers Plan net pension liability as of December 31, 2020, to changes in the discount rate:

	1% Decrease 6%	Current Rate 7%	1% Increase 8%
Net Pension (Asset) liability - Drivers	\$ (2,298,259)	\$ (7,205,066)	\$ (11,544,317)

Pension Expense and Deferred Outflows (Inflows) of Resources Related to Pensions - Jax Transit Management Corp. Drivers Plan

Description	Deferred Outflow of Resources	Deferred Inflow of Resources
Change of assumptions	\$ 118,057	\$ 95,757
Net difference between projected and actual earnings on drivers pension plan investments	1,977,924	5,006,166
Experience (gains) losses	1,407,335	383,090
Authority contributions subsequent to the measurement date	1,934,492	-
	<u>\$ 5,437,808</u>	<u>\$ 5,485,013</u>

The deferred outflows of resources related to the Drivers Plan, totaling \$1,934,492 for 2021 resulting from Authority contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability or an increase to the net pension asset in the fiscal year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending September 30:	Deferred Outflows/ (Inflows), net
2022	\$ (491,951)
2023	(63,861)
2024	(1,129,566)
2025	(296,319)
2026	-



**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE L - OTHER POST-EMPLOYMENT BENEFITS**

Pursuant to Section 112.0801, Florida Statutes, the Authority is required to permit participation in the health insurance program by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. This results in an implicit subsidy to retirees.

**Plan description:** The Authority's OPEB Plan is a single employer defined benefit healthcare (medical only) plan which offers health insurance for retired employees. The published insurance rates are based primarily on the healthcare usage of active employees. Retirees pay 100 percent of the published rates. Since retirees use healthcare at a rate much higher than active employees, using these blended rates creates a subsidy for the retiree group. Employees who terminate their employment prior to retirement eligibility are not eligible to participate in the plan. Dependents, including surviving spouses, are permitted access to the plan.

**Funding policy:** The Board is authorized to establish benefit levels, subject to the minimum requirements set forth by Florida Statutes, and to approve the actuarial assumptions used in the determination of contribution levels. The Board establishes the contribution requirements of plan members and the Authority. These contributions are neither mandated nor guaranteed. The retiree pays the full cost of the premium each month for themselves, spouses and other dependents who are also eligible for coverage. The Authority does not subsidize any member premiums. The Authority has not set up a trust to prefund benefits. Benefits are funded on a pay-as-you-go basis.

Benefits for employees of JTM subject to union negotiations do not currently include any health benefits after retirement and are not considered by this Plan.

As of September 30, 2020, employee membership data related to the Plan was as

Current retirees	
Under age 65	2
Over age 65	1
Dependents	-
Total current retirees	<u>3</u>
Active employees fully eligible for benefits	239
Active employees not yet fully eligible for benefits	<u>7</u>
Total active employees	<u>246</u>
Total number of participants	<u><u>249</u></u>

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE L - OTHER POST-EMPLOYMENT BENEFITS (continued)**

**OPEB Liability**

The total OPEB liability of \$198,744 is based on October 1, 2019 valuation data.

**Actuarial assumptions, methods and valuation**

The actuarial valuation is conditioned on the assumption of an ongoing plan and is not meant to present the actuarial position of the plan in the case of plan termination. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions, changes in economic or demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status), and changes in plan provisions or applicable law.

Future medical care cost increase rates and are unpredictable and could be volatile. They will depend upon the economy, future health care delivery systems and emerging technologies. The trend rate selected is based on an economic model developed by a health care economist for the Society of Actuaries. Future medical trend increases could vary significantly from the model. Model inputs will be updated periodically based on the best estimate of the economy at that time. Small changes in the model inputs can result in actuarial losses or gains of 5 to 15 percent of liabilities.

If necessary, liabilities are rolled forward from actuarial valuation date to measurement through use of a roll forward method. Liabilities are adjusted for passage of time by adding normal cost minus benefit payments all adjusted with interest.

Actual coverage status is used; females assumed 3 years younger than male spouse.

All employees not participating in coverage currently are assumed to not elect to participate in the future.

35% of employees with coverage are assumed to elect to continue coverage upon retirement. 35% of those currently enrolled with spouse/family coverage will continue the same coverage upon retirement.

Additional actuarial assumptions used:

Cost Method	Entry Age Normal Cost Method
Asset Valuation Method	Market Value of Assets
Actuarial Valuation Date	January 25, 2021
Measurement Date	September 30, 2020
Discount Rate as of September 30, 2020	2.41%

**Jacksonville Transportation Authority**  
**NOTES TO FINANCIAL STATEMENTS**  
**For the year ended September 30, 2021**

**NOTE L - OTHER POST-EMPLOYMENT BENEFITS (continued)**

**Actuarial assumptions, methods and valuation (continued)**

Medical Trend Assumptions

These assumptions were developed using the Society of Actuaries' long term medical trend model. The following baseline assumptions were used as input variables into the model:

Rate of Inflation	2.5%
Rate of Growth in Real Income/GDP per capita	1.5%
Extra Trend due to Technology and other factors	1.1%
Health Share of GDP Resistance Point	25.0%
Year for Limiting Cost Growth to GDP Growth	2075

Decrement Assumptions

Below is a summary of decrements used in this valuation:

<u>Mortality decrements</u>	<u>Description</u>
(1) Healthy - Active	Regular, male: RP 2000 50% white collar. 50% blue collar; fully generational with Scale BB Regular, female: RP 2000 100% white collar; fully generational with Scale BB
(2) Healthy - Inactive	Regular, male: RP 2000 50% white collar, 50% blue collar; fully generational with Scale BB Regular, female: RP 2000 100% white collar; fully generational with Scale BB
(3) Disabled	No Disability is assumed

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE L - OTHER POST-EMPLOYMENT BENEFITS (continued)**

**Actuarial assumptions, methods and valuation (continued)**

Salary Scale

The salary scale depends upon sex, years of service, and FRS type (these are the general employee rates). This includes a 2.2% inflation rate.

<u>Service</u>	<u>Male</u>	<u>Female</u>
0	7.6%	7.8%
1	5.7%	5.5%
2	5.3%	5.0%
3	5.1%	5.0%
4	5.0%	4.9%
5	4.9%	4.8%
6	4.8%	4.8%
7	4.8%	4.7%
8	4.7%	4.6%
9	4.7%	4.6%
10	4.5%	4.6%
11	4.5%	4.5%
12	4.5%	4.4%
13	4.5%	4.4%
14	4.5%	4.4%
15	4.4%	4.4%
16	4.4%	4.4%
17	4.4%	4.4%
18	4.3%	4.3%
19	4.3%	4.3%
20	4.3%	4.3%
21	4.3%	4.2%
22	4.3%	4.2%
23	4.2%	4.1%
24	4.1%	4.1%
25	4.0%	4.0%
26	4.0%	3.9%
27	4.0%	3.8%
28	3.9%	3.7%
29	4.4%	4.0%
30 and more	4.4%	4.0%

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE L - OTHER POST-EMPLOYMENT BENEFITS (continued)**

**Actuarial assumptions, methods and valuation (continued)**

Claims Assumption

The plan is fully insured. To determine the assumed cost and the retiree contributions, the 2019 premium rates were weighted by the current enrollment.

Gross claims are equal to the age adjusted assumed cost. The resulting average pre age 65 claims were age adjusted.

The following chart shows the total costs including both medical and prescription drug as well as the assumed costs. Family costs are assumed to be 2.00 times the cost of single coverage.

FYE 2021 Claims	
Total Costs	Single
1. Explicit costs	
a. Pre-Medicare	\$ 8,976
2. Total Medical and Drug costs	
a. Under 50	\$ 7,739
b. Age 50 - 54	\$ 9,589
c. Age 55 - 59	\$ 11,703
d. Age 60 - 64	\$ 14,373

**Change in Net OPEB Liability**

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balance as of September 30, 2020	\$ 192,360	\$ -	\$ 192,360
<i>Change for the year</i>	-	-	-
Service cost	19,362	-	19,362
Interest	5,011	-	5,011
Changes of benefit terms	-	-	-
Experience losses/(Gains)	-	-	-
Trust contribution - Employer	-	20,278	(20,278)
Net Investment Income	-	-	-
Changes in assumptions	2,289	-	2,289
Benefit payments (net of retiree contributions)	(20,278)	(20,278)	-
Administrative expense	-	-	-
<i>Net changes</i>	6,384	-	6,384
Balance as of September 30, 2021	\$ 198,744	\$ -	\$ 198,744
Funded Status		0%	

**Jacksonville Transportation Authority**  
**NOTES TO FINANCIAL STATEMENTS**  
For the year ended September 30, 2021

**NOTE L - OTHER POST-EMPLOYMENT BENEFITS (continued)**

**OPEB Expense**

Service cost	\$	19,362
Interest		5,011
Differences between expected and actual experience		
In current fiscal year recognized in current year		9,403
From past years recognized in current year		-
Total		9,403
Changes in assumptions		
In current fiscal year recognized in current year		572
From past years recognized in current year		(2,107)
Total		(1,535)
Total OPEB Expense	\$	32,241

**Sensitivity Analysis**

*Sensitivity of the total OPEB liability to changes in the discount rate:*

The following table presents the Authority's Total OPEB liability. It is also presented with the Total and Net OPEB liability if it is calculated using a *discount rate* that is 1 percentage point lower or 1 percentage point higher.

Discount Rate	1% Decrease 1.41%	Discount Rate 2.41%	1% Increase 3.41%
Total OPEB Liability	\$ 204,924	\$ 198,744	\$ 191,810
Net OPEB Liability	\$ 204,924	\$ 198,744	\$ 191,810

*Sensitivity of the total OPEB liability to changes in the discount rate:*

The following table presents the Authority's Total OPEB liability. It is also presented with the Total and Net OPEB liability if it is calculated using a *health care cost trend rate* that is 1 percentage point lower or 1 percentage point higher

Ultimate Trend	1% Decrease 3.00%	Medical Trend 4.00%	1% Increase 5.00%
Total OPEB Liability	\$ 177,557	\$ 198,744	\$ 223,530
Net OPEB Liability	\$ 177,557	\$ 198,744	\$ 223,530

**Jacksonville Transportation Authority**  
**NOTES TO FINANCIAL STATEMENTS**  
For the year ended September 30, 2021

**NOTE L - OTHER POST-EMPLOYMENT BENEFITS (continued)**

**Deferred Inflows/Outflows of Resources Related to OPEB**

For the fiscal year ended September 30, 2021, the Authority recognized an OPEB expense of \$32,241. At September 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 18,807	\$ -
Changes of assumptions	1,717	2,765
Net difference between projected and actual earnings on OPEB plan investments	-	-
Employer contribution subsequent to the measurement date	TBD	-
<b>Total</b>	<b>\$ 20,524</b>	<b>\$ 2,765</b>

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB plan will be recognized as follows:

<u>Fiscal Year ending September 30:</u>	
2022	\$ 8,385
2023	8,801
2024	573
2025	-
2026	-
Thereafter	-

**Jacksonville Transportation Authority**

**NOTES TO FINANCIAL STATEMENTS**

**For the year ended September 30, 2021**

**NOTE M - FUND BALANCE**

A schedule of Authority governmental fund balances is provided below:

	General Fund	Special Revenue Fund	Capital Projects Fund	Debt Management Fund	Total Governmental Funds
Spendable:					
Restricted for Government funded construction projects	\$ -	\$ 2,084,570	\$ -	\$ -	\$ 2,084,570
Restricted for capital projects	-	-	53,098,471	-	53,098,471
Restricted for debt service	-	-	-	15,370,119	15,370,119
Assigned to:					
Construction projects	79,749,000	-	-	-	79,749,000
General fund legal costs	9,000,000	-	-	-	9,000,000
General fund reserves	1,078,000	-	-	-	1,078,000
Right-of-Way acquisitions	3,000,000	-	-	-	3,000,000
Transit operations reserve	25,000,000	-	-	-	25,000,000
Transit operations CIP initiatives	1,283,000	-	-	-	1,283,000
Unassigned	(2,003,180)	-	-	-	(2,003,180)
Total fund balance	<u>\$ 117,106,820</u>	<u>\$ 2,084,570</u>	<u>\$ 53,098,471</u>	<u>\$ 15,370,119</u>	<u>\$ 187,659,980</u>

**NOTE N - ACCOUNTING STANDARDS**

In June 2017, the GASB issued Statement No. 87, Leases, which establishes a single model for lease accounting. This statement is effective for the Authority's September 30, 2022 fiscal year end. Management has evaluated the impact of the adoption of this statement, and implementation has begun for reporting per this statement beginning fiscal year ending September 30, 2022.

**NOTE O - POLLUTION REMEDIATION**

The Authority has a pollution remediation event for the required regulatory assessments and monitoring for a site. Based on the uncertainty of the amount of the remediation and any offsetting insurance or City reimbursement, the associated costs have not been accrued for and reflected in the accompanying financial statements.

**NOTE P - PRIOR PERIOD ADJUSTMENT**

The Authority determined certain fixed assets were capitalized in the prior year that should have been expensed in the amount of \$284,221. This adjustment resulted in an increase to net assets for the same amount.

**NOTE Q - SUBSEQUENT EVENT**

The Authority has evaluated subsequent events through March 31, 2022; the date on which the financial statements were available for issuance and has noted no subsequent event.



**REQUIRED SUPPLEMENTARY INFORMATION**  
**(Unaudited)**

**Jacksonville Transportation Authority**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL -  
GENERAL FUND (Unaudited)**

**For the year ended September 30, 2021**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget Favorable (Unfavorable)
Revenues:				
City of Jacksonville - Net 1/2 cent surtax	\$ 2,032,848	\$ 2,032,848	\$ 2,032,848	\$ -
Investment earnings	763,700	763,700	146,808	(616,892)
Other miscellaneous	95,706	95,706	150,123	54,417
<b>Total revenues</b>	<u>2,892,254</u>	<u>2,892,254</u>	<u>2,329,779</u>	<u>(562,475)</u>
Expenditures:				
Current				
General government	2,892,254	3,358,734	3,447,667	(88,933)
Highway planning	-	-	-	-
<b>Total expenditures</b>	<u>2,892,254</u>	<u>3,358,734</u>	<u>3,447,667</u>	<u>(88,933)</u>
Excess of revenues over expenditures	-	(466,480)	(1,117,888)	(651,408)
Other financing uses (sources):				
Proceeds sale of surplus property	-	466,480	5,450,000	4,983,520
Transfer in	-	-	136,092	136,092
Transfer out	-	-	(6,248,306)	(6,248,306)
<b>Net change in fund balance</b>	-	-	(1,780,102)	(1,780,102)
Fund balances, beginning of year	118,886,922	118,886,922	118,886,922	-
Fund balances, end of year	<u>\$ 118,886,922</u>	<u>\$ 118,886,922</u>	<u>\$ 117,106,820</u>	<u>\$ (1,780,102)</u>

See accompanying note to required supplementary information.

**Jacksonville Transportation Authority**

**NOTE TO BUDGETARY COMPARISON SCHEDULE (UNAUDITED)**

**For the year ended September 30, 2021**

**NOTE A - BUDGET AND BUDGETARY ACCOUNTING**

The Authority prepares an annual budget for its General Fund. The Custodial project Special Revenue Fund adopts project-length budgets rather than annual budgets. Accordingly, a budget and actual schedule is not presented for this fund. The Authority is authorized to transfer appropriated funds, from one of the purposes for which funds are appropriated, to another, if, in the discretion of the Authority, such transfer is necessary to carry out all of the purposes for which funds are appropriated, subject to applicable law. Thus, the legal level of budgetary control is at the fund level. All budgets are adopted in accordance with accounting principles generally accepted in the United States. Encumbrances outstanding at year-end for unfilled obligations are canceled and re-appropriated in the succeeding year's budget. Such amounts, if material, are disclosed in the notes to the financial statements under "Commitments and Contingencies." In addition, the Authority is not legally required to establish a budget for proprietary funds.

The General fund reported actual revenues below budgeted revenues in the amount of \$562,475. The difference is attributable to unfavorable returns as compared to budget in Investment earnings of \$616,892, due to projections forecasted prior to the impact of COVID 19. This unfavorable return was reduced by favorable returns of \$54,417 due to additional rents from Crazy Beans Coffee, Inc. and Extreme Sandblasting and Print, which was only for a few months during the year. The Authority also had purchasing card rebates. Both were not included in the budget.

The General fund reported \$5,450,000 from the sale of surplus property per the Authority's reserve policy. These items were not included in the budget.

The General fund reported higher expenditures than budget appropriations in the amount of \$88,933. This was mainly due to additional COVID costs for mandatory employee testing. In addition, the General Fund was able to transfer funds out in the amount of (\$6,248,306) in support of JTA's Skyway, Ferry and CTC funds, and received a transfer funds from BUS of \$136,092 to support BUS administrative payroll. As a result, the General Fund reported a net overall decrease in fund balances of (\$1,780,102).

Jacksonville Transportation Authority

SCHEDULE OF CHANGES IN THE TOTAL LIABILITY AND RELATED RATIOS - OTHER POST-EMPLOYMENT BENEFITS PLAN (Unaudited)

For the year ended September 30, 2021

As of September 30 Fiscal Year	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 19,362	\$ 12,828	\$ 12,750	\$ 12,737
Interest cost	5,011	5,672	5,434	5,157
Changes in benefit terms	-	-	-	-
Differences between expected and actual experience	-	37,613	-	-
Changes of assumptions	2,289	(4,703)	(1,662)	(2,057)
Benefit payments	(20,278)	(16,645)	(28,396)	(25,471)
Net Changes in Total OPEB Liability	6,384	34,765	(11,874)	(9,634)
Total OPEB liability - beginning of year	192,360	157,595	169,469	179,103
Total OPEB liability - end of year	<u>\$ 198,744</u>	<u>\$ 192,360</u>	<u>\$ 157,595</u>	<u>\$ 169,469</u>
<b>Plan Fiduciary Net Position</b>				
Contributions - employer	\$ 20,278	\$ 16,645	\$ 28,396	\$ 25,471
Net investment income	-	-	-	-
Benefit payments (net of retiree contributions)	(20,278)	(16,645)	(28,396)	(25,471)
Net change in fiduciary net position	-	-	-	-
Fiduciary net position - beginning of year	-	-	-	-
Fiduciary net position - end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net OPEB Liability	198,744	192,360	157,595	169,469
Fiduciary net position as a % of Total OPEB Liability	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Covered-Employee Payroll <sup>1</sup>				
Net OPEB Liability as a % Payroll <sup>1</sup>				
Expected average remaining service years of all Participants	4	4	4	4
Notes to Schedule: Benefit Changes	None	None	None	None
<i>Changes of assumptions</i> The discount rate was changed as follows:				
<u>Discount Rate</u>				
9/30/2018	3.50%	3.50%	3.50%	3.50%
9/30/2019	3.83%	3.83%	3.83%	
9/30/2020	2.75%	2.75%		
9/30/2021	2.41%			

<sup>1</sup> Because this OPEB plan does not depend on salary, there is no salary information.

No assets are accumulated in a trust that meets the criteria in GASB Statement 75, paragraph 4. This is a 10-year schedule; however, the information in the schedule is not required to be presented retroactively. Years will be added to this schedule in future fiscal years until 10 years of information is available.

Jacksonville Transportation Authority

NOTE TO SCHEDULE OF CHANGES IN THE TOTAL LIABILITY - OTHER POST-EMPLOYMENT BENEFITS (Unaudited)

For the year ended September 30, 2021

Notes to Schedule:	Other Post-Employment Medical Benefits			
	2021	2020	2019	2018
Valuation Date:	October 1, 2020	October 1, 2019	October 1, 2018	October 1, 2017
Measurement Date:	October 1, 2020	October 1, 2019	October 1, 2018	October 1, 2017
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level dollar	Level dollar	Level dollar	Level dollar
Remaining amortization period	10 years	10 years	10 years	10 years
Asset valuation method	Market value	Market value	Market value	Market value
Medical Trend Assumptions;				
Rate of inflation	2.50%	2.50%	2.20%	2.20%
Rate of Growth in Real income/GDP per capita	1.50%	1.50%	1.60%	1.60%
Extra Trend Due To Technology And Other Factors	1.1%	1.1%	1.3%	1.3%
Health Share of GDP Resistance Point	25%	25%	25%	25%
Year for Limiting Cost Growth to GDP Growth	2075	2075	2075	2075
Roll Forward Method	If necessary, liabilities are rolled forward from actuarial valuation date to measurement through use of a roll forward method. Liabilities are adjusted for passage of time by adding normal cost minus benefit payments all adjusted with interest.			
Coverage Status and Age of Spouse	Actual coverage status is used; females assumed 3 years younger than male spouse. All employees not participating in coverage currently are assumed to not elect to participate in the future. 35% of employees with coverage are assumed to elect to continue coverage upon retirement. 35% of those currently enrolled with spouse/family coverage will continue the same coverage upon retirement.			
Interest Assumptions	Not Funded	Not Funded	Not Funded	Not Funded
Discount Rate	2.41%	2.75%	3.83%	3.50%

This schedule is presented to illustrate the requirements of GASB 75. Data for fiscal years prior to September 30, 2017, is not available.

Notes to Schedule:

This schedule is presented to illustrate the requirements of GASB 75. Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

See Independent Auditor's Report.

Jacksonville Transportation Authority

SCHEDULE OF CHANGES IN NET PENSION - LIABILITIES AND RELATED RATIOS - DRIVERS AND SALARIED PENSION PLAN (Unaudited)

September 30, 2021

	Salaried Employees Pension Plan 2021	Drivers Pension Plan 2021	Salaried Employees Pension Plan 2020	Drivers Pension Plan 2020	Salaried Employees Pension Plan 2019	Drivers Pension Plan 2019	Salaried Employees Pension Plan 2018	Drivers Pension Plan 2018	Salaried Employees Pension Plan 2017	Drivers Pension Plan 2017	Salaried Employees Pension Plan 2016	Drivers Pension Plan 2016
<b>** Plan Year Ended December 31:</b>												
<b>Total pension liability</b>												
Service cost	\$ 57,659	\$ 985,411	\$ 58,728	\$ 1,125,198	\$ 61,710	\$ 1,002,220	\$ 96,408	\$ 1,517,160	\$ 110,356	\$ 790,363	\$ 103,635	\$ 849,498
Interest	88,163	3,046,936	81,309	2,956,089	88,184	2,772,157	81,184	2,752,364	102,990	2,400,761	109,510	2,385,590
Changes of benefit terms	-	-	-	-	-	688,965	-	-	-	-	-	-
Participant contributions	-	-	-	-	-	-	6,716	-	25,190	-	25,561	-
Difference between expected and actual experience	283,556	1,188,884	94,575	(607,775)	(250,252)	300,306	145,185	1,396,801	(203,992)	384,557	(431,921)	(182,348)
Changes of assumptions	(8,180)	(122,883)	77,601	181,699	-	-	-	-	-	819,121	(599,633)	(853,399)
Benefit payments, including refunds of member contributions	(381,706)	(2,456,163)	(14,236)	(2,258,644)	(14,236)	(2,013,451)	(218,587)	(1,906,454)	(619,874)	(2,068,840)	(22,798)	(1,782,954)
Other	-	-	-	-	-	-	(1)	-	-	-	-	-
Net change in total pension liability	39,492	2,642,185	297,977	1,396,567	(114,594)	2,750,197	110,905	3,759,871	(585,330)	2,325,962	(815,646)	416,387
Total pension liability-beginning (a)	1,660,239	44,755,738	1,362,262	43,359,171	1,476,856	40,608,974	1,365,951	36,849,103	1,951,281	34,523,141	2,766,927	34,106,754
Total pension liability-ending (a)	\$ 1,699,731	\$ 47,397,923	\$ 1,660,239	\$ 44,755,738	\$ 1,362,262	\$ 43,359,171	\$ 1,476,856	\$ 40,608,974	\$ 1,365,951	\$ 36,849,103	\$ 1,951,281	\$ 34,523,141
<b>Plan fiduciary net position</b>												
Contributions-Authority	\$ 80,000	\$ 2,122,120	\$ 178,029	\$ 2,587,332	\$ 357,000	\$ 2,512,210	\$ 397,716	\$ 2,447,847	\$ 229,190	\$ 2,180,892	\$ 230,703	\$ 2,429,423
Contributions-Employees	8,800	98,184	18,045	89,602	44,110	20,769	-	-	-	-	-	-
Net investment income	107,011	5,449,816	135,844	7,532,533	(43,243)	(1,820,327)	86,821	5,846,761	38,217	2,743,015	(17,723)	(244,632)
Benefit payments, including refunds of member contributions	(381,706)	(2,456,163)	(14,236)	(2,258,644)	(14,236)	(2,013,451)	(218,587)	(1,906,454)	(619,874)	(2,068,840)	(22,798)	(1,782,954)
Administrative expenses	(39,390)	(371,237)	(21,818)	(859,498)	(28,013)	(810,152)	(20,966)	(497,299)	(31,647)	(377,674)	(37,297)	(373,132)
Investment expenses	-	-	-	-	-	-	(3,803)	-	(3,533)	-	(5,611)	-
Other	-	-	-	-	-	-	4,153	(42,261)	-	-	-	-
Net change in plan fiduciary net position	(225,285)	4,842,720	295,864	7,091,325	315,618	(2,110,951)	245,334	5,848,594	(387,647)	2,477,393	147,274	28,705
Plan fiduciary net position-beginning	1,643,450	49,760,269	1,347,586	42,668,944	1,031,968	44,779,895	786,634	38,931,301	1,174,281	36,453,908	1,027,007	36,425,203
Plan fiduciary net position-ending (b)	\$ 1,418,165	\$ 54,602,989	\$ 1,643,450	\$ 49,760,269	\$ 1,347,586	\$ 42,668,944	\$ 1,031,968	\$ 44,779,895	\$ 786,634	\$ 38,931,301	\$ 1,174,281	\$ 36,453,908
Net pension liability (asset) - ending (a) - (b)	\$ 281,566	\$ (7,205,066)	\$ 16,789	\$ (5,004,531)	\$ 14,676	\$ 690,227	\$ 444,888	\$ (4,170,921)	\$ 579,317	\$ (2,082,198)	\$ 777,000	\$ (1,930,767)
<b>Plan fiduciary net position as a percentage of the total pension liability</b>												
Covered payroll	83.43%	115.20%	98.99%	111.18%	98.92%	98.41%	69.88%	110.27%	57.59%	105.65%	60.18%	105.59%
Net pension liability as a percentage of covered payroll	626,060	19,928,007	937,244	20,469,072***	867,280	19,558,507***	865,309	N/A*	782,112	N/A*	751,943	N/A*
	44.97%	-36.16%	1.79%	-24.45%***	1.69%	3.53%***	51.41%	N/A*	74.07%	N/A*	103.33%	N/A*

\*As the contribution formula is not pay related, earnings information has not been collected.

\*\* The amounts presented for each year were determined as of December 31 of the prior year.

\*\*\* Covered payroll information included to newly hired employee contributions eligible in July 2018

Notes to Schedule:

This schedule is presented to illustrate the requirements of GASB 68. Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

Jacksonville Transportation Authority

SCHEDULE OF CONTRIBUTIONS - DRIVERS AND SALARIED PENSION PLAN (Unaudited)

For the year ended September 30, 2021

<b>Salaried Employees Pension Plan</b>								
<b>** Plan Year Ended December 31:</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Actuarially determined contribution	\$ 98,065	\$ 91,406	\$ 159,514	\$ 165,015	\$ 175,635	\$ 167,906	\$ 380,399	\$ 391,415
Contribution made in relation to the actuarially determined contribution	80,000	178,028	401,110	397,716	229,190	414,692	291,591	293,733
Contribution deficiency (excess)	<u>\$ 18,065</u>	<u>\$ (86,622)</u>	<u>\$ (241,596)</u>	<u>\$ (232,701)</u>	<u>\$ (53,555)</u>	<u>\$ (246,786)</u>	<u>\$ 88,808</u>	<u>\$ 97,682</u>
Covered payroll	\$ 626,060	\$ 937,244	\$ 867,280	\$ 865,309	\$ 782,112	\$ 751,943	\$ 962,567	\$ 1,135,662
Contributions as a percentage of covered payroll	12.8%	19.0%	46.2%	46.0%	29.3%	55.1%	30.3%	25.9%

<b>Drivers Pension Plan</b>								
<b>** Plan Year Ended December 31:</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Actuarially determined contribution	\$ 2,319,560	\$ 2,676,934	\$ 2,532,979	\$ 2,447,847	\$ 2,180,892	\$ 2,429,423	\$ 2,289,802	\$ 210,659
Contribution made in relation to actuarially determined contribution	2,319,560	2,676,934	2,532,979	2,447,847	2,180,892	2,429,423	2,332,063	2,111,750
Contribution (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (42,261)</u>	<u>\$ (1,901,091)</u>
Covered payroll	19,928,007	20,469,072***	19,558,507***	N/A*	N/A*	N/A*	N/A*	N/A*
Contributions as a percentage of covered payroll	13.08%	13.08%	12.95%***	N/A*	N/A*	N/A*	N/A*	N/A*

\*As the contribution formula is not pay related, earnings information has not been collected.

\*\*The amounts presented for each year were determined as of December 31 of the prior year.

\*\*\*Covered payroll information included to newly hired employee contributions eligible in July 2018

Notes to Schedule:

This schedule is presented to illustrate the requirements of GASB 68. Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

See Independent Auditor's Report

Jacksonville Transportation Authority

NOTES TO SCHEDULE OF CONTRIBUTIONS - DRIVERS AND SALARIED PENSION PLAN (Unaudited)

For the year ended September 30, 2021

	Salaried Employees Pension Plan 2021	Drivers Pension Plan 2021	Salaried Employees Pension Plan 2020	Drivers Pension Plan 2020	Salaried Employees Pension Plan 2019	Drivers Pension Plan 2019	Salaried Employees Pension Plan 2018	Drivers Pension Plan 2018
<b>Notes to Schedule:</b>								
Valuation Date:	December 31, 2020	December 31, 2020	December 31, 2019	December 31, 2019	December 31, 2018	December 31, 2018	December 31, 2017	December 31, 2017
Measurement Date:	December 31, 2020	December 31, 2020	December 31, 2019	December 31, 2019	December 31, 2018	December 31, 2018	December 31, 2017	December 31, 2017
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level % of payroll	Level dollar	Level % of payroll	Level dollar	Level % of payroll	Level dollar	Level % of payroll	Level dollar
Remaining amortization period	7 years *	7 years *	7 years *	7 years *	7 years *	7 years *	10 years	10 years
Asset valuation method	Market value	Market value	Market value	Market value	Market value	Market value	Market value	Market value
Actuarial assumptions:								
Investment rate of return	6% compounded annually	7% compounded annually	6% compounded annually	7% compounded annually	6% compounded annually	7% compounded annually	6% compounded annually	7% compounded annually
Assumed annual salary increases	Assumed 3% per year	Assumed 2.5% per year	Assumed 3% per year	Assumed 2.5% per year	Assumed 3% per year	Assumed 2.5% per year	Assumed 3% per year	Assumed 2.5% per year
Inflation	2.0%	2.5%	2.0%	2.5%	2.0%	2.5%	2.0%	2.5%
Cost of living adjustments	None	None	None	None	None	None	None	None
Mortality rates	Pre-Retirement: RP-2014 Employee total dataset (sex- distinct) with generational projection using MP 2020 scale; Post-Retirement: RP 2014 Healthy Annuitant (sex-distinct) with generational projection using MP 2020 scale	Pre-Retirement: RP-2014-Blue Collar Employee (sex-distinct) with generational projection using MP 2020 scale Post-Retirement: RP 2014 Blue Collar Healthy Annuitant (sex- distinct) with generational projection using MP 2020 scale	Pre-Retirement: RP-2014 Employee total dataset (sex- distinct) with generational projection using MP 2019 scale; Post-Retirement: RP 2014 Healthy Annuitant (sex-distinct) with generational projection using MP 2019 scale	Pre-Retirement: RP-2014-Blue Collar Employee (sex-distinct) with generational projection using MP 2019 scale Post-Retirement: RP 2014 Blue Collar Healthy Annuitant (sex- distinct) with generational projection using MP 2019 scale	Pre-Retirement: RP-2014-Blue Collar Employee (sex-distinct) with generational projection using MP 2015 IRC 430(h) combined table for 2015	Pre-Retirement: RP-2014-Blue Collar Employee (sex-distinct) with generational projection using MP 2015 SOA RP-2014 Blue Collar Mortality with Scale MP - 2017	Pre-Retirement: RP-2014-Blue Collar Employee (sex-distinct) with generational projection using MP 2015 IRC 430(h) combined table for 2015	Pre-Retirement: RP-2014-Blue Collar Employee (sex-distinct) with generational projection using MP 2015 SOA RP-2014 Blue Collar Mortality with Scale MP - 2017
	Salaried Employees Pension Plan 2017	Drivers Pension Plan 2017	Salaried Employees Pension Plan 2016	Drivers Pension Plan 2016	Salaried Employees Pension Plan 2015	Drivers Pension Plan 2015	Salaried Employees Pension Plan 2014	Drivers Pension Plan 2014
Valuation Date:	December 31, 2016	December 31, 2016	December 31, 2015	December 31, 2015	December 31, 2014	December 31, 2014	December 31, 2014	December 31, 2014
Measurement Date:	December 31, 2016	December 31, 2016	December 31, 2015	December 31, 2015	December 31, 2014	December 31, 2014	December 31, 2014	December 31, 2014
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar	Level dollar
Remaining amortization period	10 years	10 years	10 years	10 years	10 years	10 years	10 years	10 years
Asset valuation method	Market value	Market value	Market value	Market value	Market value	Market value	Market value	Market value
Actuarial assumptions:								
Investment rate of return	6% per annum	7% per annum	6% per annum	7% per annum	4% per annum	7% per annum	4% per annum	7% per annum
Assumed annual salary increases	Assumed 4% per year	Assumed 2.5% per year	Assumed 4% per year	Assumed 2.5% per year	Assumed 4% per year	Assumed 2.5% per year	Assumed 4% per year	Assumed 2.5% per year
Inflation	2.0%	2.5%	4.0%	2.5%	4.0%	2.5%	4.0%	2.5%
Cost of living adjustments	None	None	None	None	None	None	None	None
Mortality rates	IRC 430(h) combined table for 2015	SOA RP-2014 Blue Collar Mortality with Scale MP - 2017	IRC 430(h) combined table for 2015	SOA RP-2014 Blue Collar Mortality with Scale SSA	IRC 430(h) combined table for 2015	SOA RP-2014 Blue Collar Mortality with Scale SSA	IRC 430(h) combined table for 2015	SOA RP-2014 Blue Collar Mortality with Scale SSA

\*As determined under Section 412 and 430 of the Internal Revenue Code  
This schedule is presented to illustrate the requirements of GASB 68.  
Data for fiscal years prior to September 30, 2014, is not available.

**Notes to Schedule:**

This schedule is presented to illustrate the requirements of GASB 68. Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.



Jacksonville Transportation Authority

SCHEDULE OF INVESTMENT RETURNS - DRIVERS AND SALARIED PENSION PLAN (Unaudited)

For the year ended September 30, 2021

**Salaried Employees Pension Plan**

<b>* Plan Year Ended December 31:</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Annual money-weighted rate of return								
Net of investment expenses	9.41%	4.91%	-6.71%	15.16%	4.90%	-2.95%	1.46%	14.18%

The annualized compounded rate of return is 5.04%

**Drivers Pension Plan**

<b>* Plan Year Ended December 31:</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Annual money-weighted rate of return								
Net of investment expenses	10.11%	4.10%	-4.03%	14.02%	6.70%	-0.98%	4.13%	16.97%

The annualized compounded rate of return is 6.38%

Notes to Schedule:

Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

\* The amount presented for each fiscal year were determined as of December 31 of the prior year.

See Independent Auditor's Report

Jacksonville Transportation Authority

SCHEDULE OF AUTHORITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -  
FLORIDA RETIREMENT SYSTEM (FRS) PENSION PLAN (Unaudited)

For the year ended September 30, 2021

* Plan Year Ended June 30:	2021	2020	2019	2018	2017	2016	2015	2014
Authority's proportion of the FRS net pension liability	0.045%	0.037%	0.035%	0.035%	0.034%	0.034%	0.032%	0.030%
Authority's proportionate share of the FRS net pension liability	\$ 3,421,458	\$ 16,124,803	\$ 12,219,934	\$ 10,554,467	\$ 10,040,222	\$ 8,558,525	\$ 4,178,293	\$ 1,798,478
Authority's covered payroll	\$ 22,481,329	\$ 18,480,670	\$ 17,883,444	\$ 16,021,950	\$ 15,469,007	\$ 13,875,348	\$ 13,375,131	\$ 11,555,666
Authority's proportionate share of the FRS net pension liability as a percentage of its covered payroll	15.22%	87.25%	68.33%	65.88%	64.91%	61.68%	31.24%	15.56%
FRS Plan fiduciary net position as a percentage of the total pension liability	96.40%	78.85%	82.61%	84.26%	83.89%	85.00%	92.00%	96.09%

Notes to Schedule:

Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

\* The amount presented for each year were determined as of June 30.

See Independent Auditor's Report

Jacksonville Transportation Authority

SCHEDULE OF AUTHORITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -  
HEALTH INSURANCE SUBSIDY PENSION (HIS) PLAN (Unaudited)

For the year ended September 30, 2021

<b>* Plan Year Ended June 30:</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Authority's proportion of the HIS net pension liability	0.0603%	0.0522%	0.0502%	0.0478%	0.0457%	0.0458%	0.0403%	0.038%
Authority's proportionate share of the HIS net pension liability	\$ 7,407,680	\$ 6,368,306	\$ 5,615,556	\$ 5,056,416	\$ 4,888,242	\$ 5,336,207	\$ 4,110,889	\$ 3,542,705
Authority's covered payroll	\$ 22,481,329	\$ 18,480,670	\$ 17,883,444	\$ 16,021,950	\$ 15,469,007	\$ 13,983,538	\$ 13,375,131	\$ 11,555,666
Authority's proportionate share of the HIS net pension liability as a percentage of its covered payroll	32.95%	34.46%	31.40%	31.56%	31.60%	38.16%	30.74%	30.66%
HIS Plan fiduciary net position as a percentage of the total pension liability	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

Notes to Schedule:

Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

\* The amount presented for each year were determined as of June 30.

See Independent Auditor's Report

Jacksonville Transportation Authority

SCHEDULE OF AUTHORITY'S CONTRIBUTIONS -  
FLORIDA RETIREMENT SYSTEMS PENSION PLAN (Unaudited)

For the year ended September 30, 2021

<b>* Plan Year Ended June 30:</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required pension contribution	\$ 2,201,156	\$ 1,608,743	\$ 1,382,829	\$ 1,224,172	\$ 1,114,730	\$ 977,735	\$ 1,257,792	\$ 1,159,359
Pension contributions in relation to the contractually required pension contribution	2,201,156	1,608,743	1,382,829	1,224,172	1,114,730	977,735	1,257,792	1,159,359
Pension contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority's covered payroll	\$ 22,481,329	\$ 18,480,670	\$ 17,883,444	\$ 16,021,950	\$ 15,469,007	\$ 13,857,348	\$ 13,375,131	\$ 11,555,666
Pension contributions as a percentage of covered payroll	9.79%	8.71%	7.73%	7.64%	7.21%	7.06%	9.40%	10.03%

Notes to Schedule:

Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

\* The amount presented for each year were determined as of June 30.

See Independent Auditor's Report

Jacksonville Transportation Authority

SCHEDULE OF AUTHORITY'S CONTRIBUTIONS -  
HEALTH INSURANCE SUBSIDY PENSION PLAN (Unaudited)

For the year ended September 30, 2021

* Plan Year Ended June 30:	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required pension contribution	\$ 373,174	\$ 302,763	\$ 284,140	\$ 264,140	\$ 246,472	\$ 230,032	\$ 208,514	\$ 192,196
HIS contributions in relation to the contractually required pension contribution	373,174	302,763	284,140	264,140	246,472	230,032	208,514	192,196
Pension contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority's covered payroll	\$ 22,481,329	\$ 18,480,670	\$ 17,883,444	\$ 16,021,950	\$ 15,469,007	\$ 13,857,348	\$ 13,375,131	\$ 11,555,666
Pension contributions as a percentage of covered payroll	1.66%	1.64%	1.59%	1.65%	1.59%	1.66%	1.56%	1.66%

Notes to Schedule:

Information is required to be presented for 10 Years. However, until a full 10 years trend is compiled, the Authority will present information for only those years for which information is available.

\* The amount presented for each year were determined as of June 30.

See Independent Auditor's Report

## **COMPLIANCE SECTION**

Jacksonville Transportation Authority

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

For the year ended September 30, 2021

Federal/State Agency/Pass-Through Entity, Federal Program or Cluster Title/State Project	CFDA/CSFA Number	Contract/Grant Number	Federal Expenditures	Paid to Subrecipients
United States of Department of Transportation:				
Direct Programs:				
Federal Transit Cluster:				
70FBD Ferry Boat Discretionary				
Ferry Boat Discretionary Grants (FHWA)	20.205	FL-2019-084	\$ 336,488	\$ -
Ferry Boat Discretionary Grants (FHWA)	20.205	FL-2020-022	228,251	-
Ferry Boat Discretionary Grants (FHWA)	20.205	FL-2018-097	79,119	-
Total 70FBD Ferry Boat Discretionary			643,858	-
Federal Transit Capital Investment Grants	20.500	FL-03-0343	(8,112)	-
	20.500	FL-04-0184	18,586	-
	20.500	FL-03-0338	17,769	-
	20.500	FL-03-0339	(2,787)	-
	20.500	FL-2016-029	5,832	-
Total Capital Investment Grants			31,288	-
TOD Discretionary Grants	20.500	FL-2019-031	364,358	-
Bus and Bus Facility Discretionary Grants	20.500	FL-04-0111	9,428	-
	20.500	FL-2021-026	3,012	-
Total Bus and Bus Facility Discretionary Grants			12,440	-
New Start Program	20.500	FL-2017-119	376,691	-
	20.500	FL-2020-002	7,723,510	-
	20.500	G1E81	3,861,756	-
Total New Starts Program Grants			11,961,957	-
Total CFDA 20.500			12,370,043	-
Passenger Ferry Competitive Grants				
	20.507	FL-2018-116	1,169,598	-
	20.507	FL-2020-015	3,005,474	-
	20.507	FL-2021-020	2,233,838	-
Total Federal Transit Formula Grants			6,408,910	-
Federal Transit Formula Grants				
	20.507	FL-90-X643	(2,019)	-
	20.507	FL-90-X683	23,090	-
	20.507	FL-90-X711	24,687	-
	20.507	FL-90-X774	566	-
	20.507	FL-90-X802	59	-
	20.507	FL-90-X879	2,927	-
Total Federal Transit Formula Grants			49,310	-
5307 - Urbanized Area Formula Grants				
	20.507	FL-2017-042	(5,884)	-
	20.507	FL-2017-104	(3,802)	-
	20.507	FL-2018-115	68,548	-
	20.507	FL-2019-018	203,984	-
	20.507	FL-2020-111	4,639,079	-
	20.507	FL-2020-007	597,090	-
	20.507	FL-2021-088	531,715	-
Total Urbanized Area Formula Grants			6,030,730	-
FHWA Transfer to 5307 Urbanized Area Formula Grants				
	20.507	FL-2020-049	979,000	-
	20.507	FL-2019-033	1,789	-
	20.507	FL-2021-031	6,607	-
Total FHWA Transfer to 5307 Urbanized Area Formula Grants			987,396	-
Urbanized Area Formula Grants (CARES Act)	20.507	FL-2020-070	1,805,174	-
	20.507	FL-2020-086	4,476,211	-
Total Urbanized Area Formula Grants (CARES Act)			6,281,385	-
Urbanized Area Formula Grants (CRRSAA)	20.507	FL-2021-017	18,442,847	-
Urbanized Area Formula Grants (ARP Plan)	20.507	FL-2021-049	44,306,747	-
Total CFDA 20.507			82,507,325	-
State of Good Repairs Formula Grant				
	20.525	FL-54-0001	12,779	-
	20.525	FL-2017-007	76,527	-
	20.525	FL-2019-078	378,724	-
	20.525	FL-2018-099	321,842	-
Total State of Good Repairs Formula Grant			789,872	-
Bus and Bus Facilities Formula Grant				
	20.526	FL-2020-111	1,470,270	-
	20.526	FL-2018-107	851,932	-
Total Bus and Bus Facilities Formula Grant			2,322,202	-
Total Federal Transit Cluster			\$ 98,633,300	\$ -

See accompanying notes and Independent Auditor's Report.

Jacksonville Transportation Authority

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (continued)

For the year ended September 30, 2021

Federal/State Agency/Pass-Through Entity, Federal Program or Cluster Title/State Project	CFDA/CSFA Number	Contract/Grant Number	Federal Expenditures	Paid to Subrecipients
Direct Programs (continued):				
5324 - Emergency Relief	20.527	FL-2019-105	\$ 107,203	\$ -
Total Direct Programs			<u>\$ 98,740,503</u>	<u>\$ -</u>
Pass through:				
Indirect Programs				
State of Florida Department of Transportation:				
North Florida Transportation Planning Organization	20.505	FY20/21 NFTPO	\$ 32,418	\$ -
	20.505	FY21/22 NFTPO	17,000	-
Total North Florida Transportation Planning Organization			<u>49,418</u>	<u>-</u>
Formula Grants for Other Than Urbanized Areas	20.509	G1460	38,431	5,334
	20.509	G1951	33,779	5,464
	20.509	G1A10	18,256	-
Total Formula Grants for Other Than Urbanized Areas			<u>90,466</u>	<u>10,798</u>
Formula Grants for Rural Areas Cares Act Funding	20.509	GO618	282,270	-
	20.509	G1O55	50,943	-
	20.509	G1Q08	345,413	-
Total Formula Grants for Rural Areas Cares Act Funding			<u>678,626</u>	<u>-</u>
Public Transit Service Development Program	20.509	G1H18	3,594	-
Total CFDA 20.509			<u>772,686</u>	<u>10,798</u>
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	G1U00	187,752	-
	20.513	FY20/FY19 5310 Transportal	218,719	-
	20.513	FL-2018-005	44,809	-
Total Enhanced Mobility of Seniors and Individuals with Disabilities			<u>451,280</u>	<u>-</u>
Total Indirect Programs			<u>1,273,384</u>	<u>10,798</u>
Total United States Department of Transportation			<u>\$ 100,013,887</u>	<u>\$ 10,798</u>

See accompanying notes and Independent Auditor's Report.



Jacksonville Transportation Authority

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (continued)

For the year ended September 30, 2021

Federal/State Agency/Pass-Through Entity, Federal Program or Cluster Title/State Project	CFDA/CSFA Number	Contract/Grant Number	State Expenditures	Paid to Subrecipients
State of Florida Department of Transportation:				
Commission for the Transportation Disadvantaged (CTD)				
Trip and Equipment Grant Program				
	55.001	G1A18	\$ 17,135	\$ -
	55.001	G1N16	432,639	-
	55.001	G1N39	722,420	-
	55.001	G1X58	136,243	-
	55.001	G1X65	252,745	-
Total Commission for the Transportation Disadvantaged CTD)			<u>1,561,182</u>	<u>-</u>
Public Transit Block Grant Program				
	55.010	G0S13	855,600	-
	55.010	G1Q17	4,986,959	-
Total Public Transit Block Grant Program			<u>5,842,559</u>	<u>-</u>
Public Transit Service Development Program				
	55.012	G1218	111,235	-
	55.012	G1H04	324,089	-
	55.012	G1Q19	150,000	-
Total Public Transit Service Development Program			<u>585,324</u>	<u>-</u>
Transportation Corridor Program				
	55.013	G1688	191,505	-
	55.013	G1689	22,248	-
	55.013	G1E23	162,640	-
	55.013	G1F05	119,567	-
	55.013	G1H02	325,942	-
Total Transportation Corridor Program			<u>821,902</u>	<u>-</u>
New Starts Program				
	55.017	G0047	313	-
	55.017	G0O33	77,061	-
Total New Starts Program			<u>77,374</u>	<u>-</u>
Innovation and Service Development Grant				
	55.045	G1S18	2,664	-
Total State Expenditures			<u>\$ 8,891,005</u>	<u>\$ -</u>

See accompanying notes and Independent Auditor's Report.

**Jacksonville Transportation Authority**

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
AND STATE FINANCIAL ASSISTANCE**

**For the year ended September 30, 2021**

**NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance (the "Schedule") includes the federal and state grant activity of the Jacksonville Transportation Authority (the "Authority"). The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the "Uniform Guidance") and Chapter 10.550, *Rules of the Auditor General*. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the presentation of the basic financial statements. Because the schedule presents only a select portion of the operations of the Authority, it is not intended to and does not present the financial position, change in net position or cash flows of the Authority.

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures recognized in this schedule are reported on the accrual basis of accounting for the proprietary funds and on the modified accrual basis of accounting for the governmental funds. Such expenditures are reported following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE C - INDIRECT COST RATE**

The Authority did not elect to use the 10-percent de minimis indirect cost rate.

**NOTE D - LOAN GUARANTEES**

At September 30, 2021, the Authority is not the guarantor of any loans outstanding other than those disclosed in the basic financial statements.



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board Members  
Jacksonville Transportation Authority  
Jacksonville, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Jacksonville Transportation Authority (the “Authority”), a component unit of the City of Jacksonville, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority’s basic financial statements, and have issued our report thereon dated March 31, 2022.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**MELBOURNE**

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Melbourne, FL 32940  
321-757-2020

**ORLANDO**

255 South Orange Avenue, #1200  
Orlando, FL 32801  
407-841-8841

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

March 31, 2022  
Melbourne, Florida

*Berman Hopkins Wright & LaHam*  
*CPAs and Associates, LLP*



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

To the Board Members  
Jacksonville Transportation Authority  
Jacksonville, Florida

**Report on Compliance for Each Major Federal Program and State Project**

We have audited the Jacksonville Transportation Authority's (the "Authority") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the requirements described in the *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on the Authority's major Federal programs and State projects for the year ended September 30, 2021. The Authority's major Federal programs and State projects are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

**Management's Responsibility**

Management is responsible for compliance with Federal and State statutes, regulations and the terms and conditions of its Federal awards and State projects applicable to its Federal programs and State projects.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the Authority's major Federal programs and State projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of the Title 2 U.S Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*. Those standards, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program or State project occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each of the major Federal programs and State projects. However, our audit does not provide a legal determination of the Authority's compliance.

### **Opinion on each of the Major Federal Programs and State Projects**

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs and State projects for the year ended September 30, 2021.

### **Report on Internal Control Over Compliance**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on each of its major Federal programs or State projects to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each of its major Federal programs and State projects and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program or State project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program or State project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

March 31, 2022  
Melbourne, Florida

*Berman Hopkins Wright & LaHam*  
*CPAs and Associates, LLP*

**Jacksonville Transportation Authority**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the year ended September 30, 2021**

**A. SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued: **Unmodified**

Internal control over financial reporting:

Material weakness identified? **No**

Significant deficiency identified? **None reported**

Noncompliance material to financial statements noted? **No**

**Federal Awards**

Internal control over major programs:

Material weakness identified? **No**

Significant deficiencies identified? **None reported**

Type of auditor's report issued on compliance for major programs: **Unmodified**

Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR 200.516(a)? **No**

Identification of major programs:

**Federal Transit Cluster**

**CFDA Nos. 20.500, 20.507, 20.525, 20.526**

The threshold for distinguishing types A and B programs was: **\$3,000,000.**

Did the auditee qualify as a low-risk auditee? **Yes**

**State Financial Assistance**

Internal control over major projects:

Material weakness identified? **No**

Significant deficiency identified? **None reported**

Type of auditor's report issued on compliance for major projects: **Unmodified**

Any audit findings disclosed that are required to be reported with Chapter 10.550, Rules of the Florida Auditor General? **No**

Identification of major projects:

**Public Transit Block Grant CSFA No. 55.010**

**Transit Corridor Development Program CSFA No. 55.013**

The threshold for distinguishing types A and B programs was: **\$750,000.**

**Jacksonville Transportation Authority**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (continued)**

**For the year ended September 30, 2021**

**B. FINANCIAL STATEMENT FINDINGS**

None Reported.

**C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL PROGRAMS**

None Reported.

**D. FINDINGS AND QUESTIONED COSTS - MAJOR STATE PROJECTS**

None Reported.

**E. SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS**

None Reported.





## MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550 OF THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

To the Board Members  
Jacksonville Transportation  
Authority Jacksonville, Florida

### Report on the Financial Statements

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Jacksonville Transportation Authority (the "Authority") as of and for the year ended September 30, 2021, and have issued our report thereon dated March 31, 2022.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements performed in accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated March 31, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and associated recommendations made in the preceding financial audit report. The prior year finding was cleared in the current year. The Authority was able to utilize funds to maintain full accrual financial items and timely and accurately prepare the full accrual financial statements.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note A in the notes to the financial statements.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Authority has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Authority did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the Authority's financial condition, and our financial condition assessment was based in part on representations made by management and the review of the financial information provided by the same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

### **Additional Matters**

Section 10.804(1)(f)4., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board Members and applicable management of the Authority, and is not intended to be and should not be used by anyone other than these specified parties.

March 31, 2022  
Melbourne, Florida

*Berman Hopkins Wright & LaHam*  
*CPAs and Associates, LLP*



**INDEPENDENT ACCOUNTANT'S REPORT ON  
COMPLIANCE WITH SECTION 218.415**

To the Board Members  
Jacksonville Transportation Authority  
Jacksonville, Florida

We have examined the Jacksonville Transportation Authority's (the "Authority") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2021. Management of the Authority is responsible for the Authority's compliance with the specified requirements. Our responsibility is to express an opinion on the Authority's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Authority complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Authority complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Authority's compliance with specified requirements.

In our opinion, the Authority complied, in all material respects, with Section 218.415, Florida Statutes, during the year ended September 30, 2021.

March 31, 2022  
Melbourne, Florida

*Berman Hopkins Wright & LaHam*  
*CPAs and Associates, LLP*